"Source: Department of Justice Canada.
Juvenile Delinquency in Canada:
The Report of the Department of Justice
Committee on Juvenile Delinquency, 1965,
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PART VI RESEARCH

CHAPTER XII

- 421. The federal, provincial and municipal governments in Canada spend annually millions of dollars in the field of juvenile delinquency by way of efforts at prevention, detection, apprehension, adjudication, treatment and after-care. However, as we have already had occasion to point out, little is known in this country concerning the effectiveness of the many and varied techniques that are employed to meet the delinquency problem. This is a doubly wasteful situation because many current expenditures may not only serve little useful purpose, but may, indeed, support programs that tend to do more harm than good.
- 422. It was no surprise to the Committee, therefore, to find almost universal support for a research program aimed at accomplishing essentially the following objectives:
 - (a) the development of improved techniques for the prevention and detection of delinquency at an early stage.
 - (b) the evaluation of existing treatment procedures not only from the point of view of expense but also of effectiveness; and
 - (c) the development of new treatment procedures that would produce the most effective results at minimum public expense.
- 423. Evident also in the various submissions to the Committee was the recognition that more adequate means must be devised for bringing research efforts to bear upon the formulation of policy. The consensus was perhaps best expressed by the School of Social Work of the University of British Columbia, which stated in its submission as follows:
 - " The mark of enlightened social policy is that it is framed with a clear view to what is known about the issues to which it is addressed, and equally, on the other hand, to what remains problematical. We take it as a premise of our submission that this principle should apply with full force to Canada's policies in regard to the urgent and controversial questions associated with the detection, measurement, control and treatment of juvenile delinquency.

No impartial or scrupulous student of this

problem can escape the conclusion that little is known, as yet, that could serve as a secure and indisputable basis of social action in relation to the problem of juvenile delinquency. To be sure. there is an abundance of published writing on the subject. A comprehensive bibliography of all the books and articles dealing with juvenile delinquency that have appeared even within the last decade would assume gigantic proportions. Nor is there any dearth of popular theories as to the best methods of coping with the problem, -- theories that are no less tenaciously or energetically advocated for all that they rest, in the majority of instances, on the flimsiest of evidence. Yet if one were to compare what is known with any reasonable degree of certainty about juvenile delinquency with (let us say) what is known about the causes and treatment of typhoid fever, it would be immediately apparent that the available facts are scanty, the available diagnoses speculative, and the available prescriptions no better than hopeful.

Of course, we do not plead this situation as a ground for inactivity. Professors may be able to afford the luxury of a detached scepticism, but meanwhile statesmen and public servants must proceed upon the basis of such information as is available to be proceeded upon. What we do urge, however, is that the poverty of hard facts and genuinely convincing theories we have spoken of should be honestly and courageously faced, and that a determined willingness so to face it should constitute a major element of our social policies for juvenile delinquency.

What would be the practical implications of such a resolute confrontation of our ignorance? As we see the matter, they comprise four closely linked but independent requirements: (1) a willingness among those having responsibility for such matters to stimulate and subsidize research into the causes, prevalence, prevention and treatment of juvenile delinquency; (2) an equal willingness on the part of all levels of personnel concerned with the problem to acquaint themselves with the results of such research and to incorporate them as integral features of their various programs of action; (3) a commitment in their work, on the part of

legislators, administrators and clinicians alike, to the values of experiment, innovation, and creativity; (4) and a commensurate readiness to abandon, decisively and without compunction, those approaches to the problem of juvenile delinquency which have proved to be unfruitful or harmful.

We should not wish to be interpreted as claiming that research will in fact 'solve' the problems of juvenile delinquency. Research has succeeded in making poliomyelitis a controllable disease but has not done so for cancer. The same uncertainty of outcome would attend research into juvenile delinquency. What is even more to the point is that research by itself can accomplish nothing; it is only when it is used that it becomes valuable.It is for this reason that we lay such emphasis on the crucial importance of integrating policy and research..." (1).

424. What must be emphasized above all else, then, is the importance of fusing the processes of social inquiry and policy-making so that together they become an intelligent and adaptive tool of statesmanship. The accomplishment of this objective is not solely a matter of learning more about crime and delinquency – although this remains, of course, the essential goal of research. What is required also is an effective means of collecting and transmitting knowledge as it is developed and of co-ordinating the research efforts that are being undertaken in various quarters. Thus the author of a recent article on "The Research Needs of Practice" observes:

"Only when systematically collected and organized data accumulates, can we look forward to the formulation of empirically based theoretical explanations of human behavior that will be translatable into definable and measurable programs for the treatment, control, and prevention of crime and delinquency.

This is the key issue of research in problems of crime and delinquency and their treatment, control, and prevention. How can our research efforts not only be expanded and intensified in all substantive areas by all relevant behavioral disciplines, but, how can we also begin to coordinate and integrate the various research efforts effectively so that they bear upon common theoretical concepts and problems and thus lead to

the cumulative growth of scientific knowledge?
How can our practice and action programs incorporate research so that there is a mutual enrichment in the design and conduct of both subsequent research and practice efforts? We have reached a stage in our thinking, and dealing with, the problems of crime and delinquency, so that in modified form, Kant's dictum is very pertinent to our efforts:

'Practice without research is blind, and research without practice is empty.' " (2).

- 425. We make no attempt in this Report to suggest in any specific way the areas of inquiry in which research activity is needed in Canada. It is perhaps sufficient to note, in the words of a submission prepared by the Social Planning Council of Metropolitan Toronto, that "the field of research, with rare exceptions, is a vast no-man's land of neglect". (3). However, we do think that comment is in order in regard to the basic orientation of Canadian research efforts. In the Committee's view, the following are required:
 - periodic and, if possible, regular evaluations of the achievements of specific components of the Canadian system in <u>all</u> its aspects, including programs both of prevention and control;
 - (2) a central clearing—house for information on research projects and their reported results, including periodic efforts at critical appraisal;
 - (3) the promotion not only of methods for increasing our knowledge of juvenile delinquency but also of methods for improving channels of communication and for promulgating and using what we do already know, through news-letters, conferences, the compilation of bibliographies, the provision of abstracting services, and the like;
 - (4) studies of the prevalence, distribution and kinds of delinquency to determine (a) the relationship between delinquency and social, economic and ethnic factors, and (b) where the major preventive and rehabilitative efforts should be concentrated; and
 - (5) the programming of "demonstration projects" that is, the establishment by reference to defined geographical, social or other criteria

of novel and untested but promising and carefully considered services the general applicability and value of which can be assessed in a systematic way as part of the project design itself.

- 426. The research that is necessary in Canada can be undertaken in many settings and by a number of agencies (see Appendix "H"). It is clear that the various levels of government can assist greatly by the careful collection and distribution of information. Operating agencies can set up research programs analogous to the quality control methods developed by industry. There is, in fact, a need for increased awareness of the importance of evaluation as an essential component of major programs of prevention and treatment. Universities with their traditional role of expanding the frontiers of knowledge have a particular responsibility to be concerned with the development of a tested body of knowledge in the field of delinquency. Indeed, the assistance of the universities may be essential to the success of certain kinds of research undertakings, having regard to the fact that an adequate understanding of many problems connected with juvenile delinquency can only be obtained by combining the insight and skills of several disciplines, including law, psychiatry, psychology, sociology and social work. A multi-disciplinary effort of this nature is usually possible only within or in co-operation with the academic community.
- 427. The assertion that research is needed and that various bodies and agencies should concern themselves with it will remain nothing but a platitude unless those who might be expected to undertake research are given the necessary means to do the job. It is an unhappy reflection on the situation in Canada that there are few sources of financial support for research into problems of crime and delinquency. Clearly more money will have to be made available if an adequate research effort is to be forthcoming. It seems evident that governments will have to provide much of it. The Fauteux Committee stated, in part: "We place the greatest possible emphasis on the urgent need for research on crime and on the programs which seek to control crime, because without development in these fields, Canadian efforts will lack professional understanding and direction. The Federal Government, through the Department of Justice, should take the lead by financial assistance and other means, since the problems involved have national as well as regional significance." (4). We endorse the view thus expressed by the Fauteux Committee.

Footnotes

- 1. Brief submitted by the School of Social Work of the University of British Columbia (1960), pp.3-5.
- Frankel, "The Research Needs of Practice", in <u>Current Projects in the Prevention</u>, Control and Treatment of Juvenile Delinquency (National Council on Crime and Delinquency, vol. 1, 1962), p. 45.

at pp. 65-66.

- 3. Report of the Committee on Juvenile Delinquency of the Social Planning Council of Metropolitan Toronto (1962), p. 30.
- 4. Fauteux Committee, p.86.

PART VII CONCLUSION AND SUMMARY OF RECOMMENDATIONS

CHAPTER X111

CONCLUSION

428. Youthful delinquency in Canada is a national problem that calls for a national solution. However, as has been noted many times, a subject-matter having so many facets that are exclusively within provincial legislative jurisdiction cannot be dealt with nationally and comprehensively by the Parliament and Government of Canada. Nevertheless, the nature and extent of the problem point up the need for a substantial contribution, in time, effort and money, by the federal authority in order to work toward a country-wide program of prevention, treatment and cure of this social malady.

Youth and Delinquency Research and Advisory Centre

- 429. We think that, in the beginning, a major federal government contribution could be made by the establishment, in the Department of Justice, of a Youth and Delinquency Research and Advisory Centre. It should have representation from or, at the least, liaison with other federal departments concerned, notably the Department of National Health and Welfare and the Department of Labour. Initially the staff need not be a large one possibly three or four informed persons. Ultimately it might expect to have a staff of ten or twelve, especially if it were to perform any useful consultative function.
- 430. The functions of the Youth and Delinquency Research and Advisory Centre, as we see them, would be as follows:

(1) Research and Co-ordination

- (a) to serve as a clearing-house on research on delinquency and the many related areas which bear upon it;
- (b) to maintain liaison with provincial governments, and also to keep up with developments in other countries in the field;
- (c) to serve as a "secretariat" in relation to subsequent, more detailed studies that should follow, as we have suggested, into various areas covered in this Report, including, so far as practicable, the periodic review of all programs and services that have implications for the successful operation of the juvenile court system and for delinquency prevention and control generally;
- (d) to provide for a biometrics function, collecting and

- analysing the data for a continuing epidemiological analysis of delinquency rates, types, distribution, and the like;
- (e) to assist, in conjunction with provincial, municipal and perhaps private agencies, in the organizing of workshops, institutes and seminars for the purpose of improving the channels of communication among persons working in the field, and also for the purpose of training in various aspects of delinquency prevention and control; and
- (f) to serve as a review committee for the processing of applications for research grants, or as a resource body for any such review committee.

(2) Consultative and Advisory Functions

- (a) to develop standards, guides and instructional materials on various types of activities or services for delinquent young persons that is, juvenile courts; probation services; police work with juveniles; institutional care for delinquent children; detention care; community coordination and planning for the prevention, control and treatment of delinquency; group work with delinquent children and potentially delinquent gangs; and training of personnel, professional and non-professional, working with delinquent youth;
- (b) to provide a consultation service, consisting of a small staff of experts, in relation to the various areas outlined in paragraph (a) above.

Demonstration Projects

431. The federal government can make another significant contribution by discussing with provincial authorities the possibility of federal funds being allocated for a number of demonstration projects relating to various aspects of delinquency prevention and control. These need not, in every case, be large projects along the lines of those undertaken in the United States. We would hope that one or two such large projects might be included, presumably in Montreal, Toronto or Vancouver. However, we think that most such projects should be relatively small. They might include such things as setting up a model residential treatment centre, experimenting with a small training school establishment with highly skilled staff, setting up a project in which totally

adequate probation services are provided, and the like. Presumably such projects would be spread out across the country on a regional basis.

Staff Training

- 432. Finally, the federal government can assist greatly in the establishment of a staff training program. A modest beginning would require no more than an appropriation of funds to establish workshops, institutes, and seminars. There is much to be learned by workers in the field in this way, but it is unlikely that such activities will be developed or maintained on a national basis unless the federal government takes the lead and provides financial assistance.
- 433. The broad conclusions to which our inquiries have led us can be stated quite simply. Juvenile delinquency is, and should be recognized as, a social problem of major importance. As yet there is little agreement concerning its causes, and perhaps still less about the kinds of measures that are most appropriate to its solution. It seems clear that, if significant advances are to be made in Canada, contributions to our knowledge about the problem must be sought from all possible sources, and means must be made available for co-ordinating such knowledge and for bringing it to bear upon the formulation of policy. There must be a recognition also that some of the answers may require new approaches which are experimental in nature, such as new forms of treatment and new and more realistic methods of training. This carries with it the implication that all programs or services designed as measures of delinquency prevention or control should be subject to periodic evaluation and review, and where there is an obvious failure to accomplish the intended objectives, any such programs or services should be modified or, if necessary, abandoned in favour of a more rational and effective allocation of resources. Above all, there is a need for an expansion of vision of a kind that can only be achieved by giving higher visibility to juvenile delinquency as a distinct focal point for social concern and by bringing a wide variety of experience into program planning in this field. We think it is not inappropriate to suggest that if the same concentration that has gone into developing the Canadian business economy could be brought to bear upon the problem of juvenile delinquency, there would be reason to hope that positive and significant results would soon be forthcoming.

CHAPTER X1V

SUMMARY OF RECOMMENDATIONS

434. Our principal recommendations, set out hereunder, are no more than brief summaries inserted for the purpose of convenience. They can best be appreciated when they are read in the context in which they are found in the body of the Report. It is not to be supposed that each recommendation has the full support of each member of the Committee. Nevertheless, each recommendation in the Report reflects the consensus of the Committee or, at the very least, the views of a majority of its members

435. Our recommendations are:

- 1. The Dominion Bureau of Statistics should be encouraged to continue its efforts to integrate and improve the accuracy of its various statistical series on crime and delinquency (para. 43).
- 2. The federal government should attempt, so far as its constitutional powers permit, to ensure that there is made available for the benefit of all children who are the subject of proceedings under the Act, an approximate equality throughout Canada of those services that are essential to the implementation of the juvenile court concept. In pursuance of this objective, the federal government should establish standards in relation to relevant services and develop programs of financial assistance in order that the required standards of service can be provided in areas where the necessary resources are lacking (paras. 62-64, 212, 227, 276-277, 311, 323, 336).
- 3. One or more conferences should be called by the Government of Canada to which should be invited representatives of the major agencies concerned with the administration of justice and with the physical, mental, and social welfare of children. The purpose of the conferences would be to bring together persons responsible for the carrying out of active programs of a public or quasi-public nature to discuss specific programs and specific changes in the law (para.67).
- 4. Federal legislation providing for the specialized treatment of juvenile offenders and giving express recognition to their diminished responsibility under the criminal law should operate equally throughout Canada and be available for the benefit of all Canadian children (paras. 79, 80).
- The term "juvenile delinquent" should be abandoned as a form of legal designation and the terms "child offender" and "young offender" should be adopted (para. 88).
- 6. The title of the "Juvenile Delinquents Act" should be changed to

- "Children and Young Persons Act" (para. 88).
- 7. The minimum age of criminal responsibility under Canadian law and the minimum age of juvenile court jurisdiction under the Act should be raised. This age should be set at 10 years or, at most, 12. A uniform minimum age throughout Canada is preferred, but the possibility of a flexible or variable minimum age is not excluded. The minimum age to be selected should be the subject of discussions between the federal government and the provincial authorities before a final decision is made (paras. 111, 114-116).
- 8. The rule of law that requires the prosecution, in the case of a child between the ages of 7 and 14, to rebut a presumption that the child is incapable of committing a crime by showing that the child had sufficient moral discretion and understanding to appreciate the wrongfulness of his act, should now be abolished (para. 119).
- The juvenile age should be uniform throughout Canada and should be set at 17. The juvenile court should, in other words, have exclusive original jurisdiction over all offenders 16 years of age and under in every province and region of Canada (paras. 132, 136).
- There should be an intensive and detailed study of the problem posed by the youthful offender (i.e. 16 to 24 years of age) as part of the development of the criminal law policy of Canada (para. 135).
- 11. As a matter of public policy quasi-criminal legislation should not be used to achieve welfare purposes if those purposes can be achieved by non-criminal legislation. To this end we recommend that children be charged only with specific offences as is the case in proceedings against adults, and that any provisions in the law that are inconsistent with this principle be repealed (para. 146).
- 12. A finding that an accused is a "child offender" or "young offender" should be permitted only where he has committed an offence that constitutes a violation of the Criminal Code or of such provisions of other federal or provincial statutes as are from time to time designated by the Governor in Council. Any other offence, whether against a federal or provincial statute, a municipal by-law, or a regulation or ordinance, would be considered an offence of lesser degree, to be known as a "violation". Young persons charged with lesser offences would, with certain limited exceptions, continue to be subject to the juvenile court, and the provisions of the federal Act would continue to apply to all such offences. However, it would not be open to a juvenile court to commit the offender to a training school or, in the absence of parental consent, to remove him from the parental home (para. 149).

- 13. The law should make clear that a finding that a person is a "child offender" or "young offender" is not to be regarded as a conviction for a "criminal offence" for the purpose of determining whether a person has a previous conviction or is otherwise subject to disabilities by reason of conviction for a criminal offence (para. 150).
- 14. Where practicable, juvenile traffic cases, excepting perhaps those that do not involve operation of a vehicle, should be heard in the juvenile court. The Act should make provision, however, for the transfer in appropriate circumstances of certain classes of cases to the jurisdiction of the ordinary courts. The disposition provisions of the Act should be altered to indicate more specifically the powers of the juvenile court judge in juvenile traffic cases. The Act should also authorize the juvenile court judge, through rules of court, to make special arrangements (i.e., separate hearings by a designated officer, dispensing with written notice to parents, etc.) for dealing with more routine kinds of traffic cases (para. 154).
- 15. Conduct now variously described as incorrigibility, unmanageability, being beyond the control of a parent or guardian, or being in moral danger, should not be included within the offence provisions of the federal Act, but should be dealt with under provincial legislation. A procedure appropriate to this class of case might embody the following general principles:
 - (a) the proceeding should not be commenced by a charge against a child, as is now the case, but by a summons addressed to the parents requiring them to attend at the court and to bring the child with them;
 - (b) the terms "incorrigible" and "unmanageable" should be replaced by some more acceptable form of designation, such as a child or young person "in need of protection or discipline", or "in need of supervision";
 - a standard should be adopted that indicates, without undue ambiguity, the considerations that are relevant to support court action and that gives fair indication of the conduct to which legal consequences attach;
 - (d) the legislation should provide that committal to a training school may be ordered only as a last resort;
 - (e) admission or committal to a training school should be possible only in the case of a child or young person committed pursuant to the federal Act or found, under the appropriate provincial legislation, to be "in need of protection or discipline" or "in need of

- supervision", and not in the case of "neglected" or "dependent" children (para. 161).
- 16. The Juvenile court should be permitted to waive jurisdiction in favour of the adult court only where there is a specific finding that the young person concerned is not subject to committal to an institution for the mentally deficient or mentally ill, that he is not suitable for treatment in any available institution or facility designed for the care and treatment of young persons, or that the safety of the community requires that the offender continue under restraint for a period longer than the juvenile court is authorized to order. The decision whether or not to waive jurisdiction in the sense contemplated by the existing provisions of the Act should rest exclusively with the juvenile court judge (para. 168).
- 17. The law should also provide, by way of a supplemental procedure to the present provisions relating to waiver of jurisdiction, that a case can be referred from the juvenile court to the ordinary courts for trial and, on proof of the allegations against the young person, the case will then be remanded to the juvenile court for disposition. A young person charged with an offence, or the Crown, should have the right to insist upon trial in the ordinary courts under this new procedure (paras. 168, 169, 171).
- 18. The Act should be amended to remove the requirement that waiver of jurisdiction by the juvenile court is possible only where the alleged offence is indictable, and waiver of jurisdiction should be permitted in any case where the accused is over the age of 14 years and the allegation is one that would, if proved, support a finding that he is a young offender (para. 173).
- 19. The law should provide that when the juvenile court judge is satisfied on the evidence taken at the waiver hearing that there is a reasonably strong case against the young person, he may order any social investigation or medical, psychological or psychiatric examination that he feels is necessary or desirable (para. 174).
- 20. More adequate controls should be written into the waiver provisions of the law to guide and limit juvenile court judges in the exercise of their discretion concerning waiver. The legislation should provide specifically that
 - (a) waiver may be ordered only after a full investigation into the background of the accused and the circumstances of the offence;
 - (b) the juvenile court judge is required to give written reasons for his decision and to forward them to the criminal court with the order

transferring jurisdiction; and

- (c) notice of a waiver hearing must be served on the parent or guardian of the young person (para. 175).
- 21. The provision in the Act that permits a juvenile court judge to find a child delinquent, deal with him in any of the ways provided for by the disposition provisions of the Act, and subsequently, in the exercise of a supervisory jurisdiction continuing until the age of 21, causes him to be brought back before the court for further disposition, should be removed (para. 176).
- 22. Proposals for a procedure whereby offenders one year older than the upper age limit of juvenile court jurisdiction established under the Act might, in appropriate cases, be referred to the juvenile court by the ordinary criminal courts, should be studied with a view to adopting some such procedure as a means of achieving more flexibility in dealing with offenders who are only slightly over the juvenile age otherwise provided by law (para. 179).
- 23. Where a juvenile is subject to a finding that he is a child offender or a young offender the maximum period of institutional commitment should not exceed three years (para. 183).
- 24. The person in charge of any facility to which a juvenile has been committed should be required to submit annual reports to the committing judge on the youngster's progress and the plans being made for his release into the community (para. 184).
- 25. The juvenile court judge should have authority, in the case of any child who has been confined to an institution for a period of more than one year, not only to cause the child to be brought before the court but also, after considering the views of those responsible for the child's treatment and custody in an institution, to order the release of the child from the institution. The judge should have the power to act on his own motion and, in appropriate cases, upon the application of the child or his parents (para. 184).
- 26. Following release from an institution every young person should, as a matter of course, be subject to the jurisdiction of the juvenile court for a period of up to two years, during which time he may be required by the court to observe certain conditions and to report to a probation officer or other designated person (para. 186).
- 27. In no case should the juvenile court have the power to make an order affecting a young person beyond his twenty-first birthday (para. 186).

- 28. Legislation should provide that when the juvenile court judge considers that a particular offender no longer requires the supervision of the court he may discharge the young person, and that thereafter no further action may be taken in respect of the matter that has brought the young person within the jurisdiction of the court (para. 186).
- 29. In the case of any young person 17 years of age or over who is subject to the supervision of the juvenile court and who is in violation of a condition that he is required to observe, the court should have the power either to deal with the matter itself or to cause an appropriate charge to be laid against the offender in the ordinary criminal courts for violation of the condition (para. 187).
- Juvenile law enforcement responsibilities of detection, apprehension and deterrence should be accomplished in such a way as not to compromise effective principles of rehabilitation or to neglect preventive functions (para. 194).
- 31. Police officers should not become involved in probation work or family case-work, nor should recreational programs be organized as an official part of the police operation (para. 194).
- 32. Where the police are authorized to exercise discretion in relation to juveniles, certain principles, as set out in paragraph 197, should be accepted in order to avoid the dangers of arbitrariness and lack of harmony between the goal sought by the legislator and the practices followed in administering the law (para. 197).
- 33. Where a child is to be questioned by the police and particularly if he is to be invited to make a statement that may be used against hima responsible adult who is concerned with protecting the child's interests should be present. No statement taken from a juvenile who does not have the benefit of adult advice should be admissible in evidence in any proceeding in the ordinary criminal courts, and any such statement should be received in evidence in the juvenile court only with the utmost caution (para. 199).
- 34. Police departments should be encouraged, where practicable, to establish juvenile details, but notwithstanding the establishment of such a specialized service, there should be one philosophy throughout the entire police department for dealing with juvenile offenders, and not one philosophy in the juvenile unit and a different one in other divisions (paras. 201, 204).
- There is need for the increased training of every police officer in juvenile work and also for the development of specialized courses for

the training of specialists in juvenile work (para. 204).

- 36. The use of detention should be reserved for
 - (a) children who are almost certain to run away during the period when the court is studying the case or between disposition and transfer to an institution or another jurisdiction;
 - (b) children who are almost certain to commit an offence dangerous to themselves or to the community before the court disposition or between disposition and transfer to an institution or another jurisdiction; and
 - (c) children who must be held for another jurisdiction, for example, parole violators, runaways from institutions to which they were committed by a court, or certain material witnesses (para. 209).
- 37. The law should make it claear that there is an obligation on the authorities to bring promptly before the court young persons who are being dealt with under federal legislation relating to juveniles (para. 211).
- 38. Canadian law should provide some means whereby the attendance of a child witness at trial in proceedings against an adult can be dispensed with, and his evidence be given by deposition, where attendance at court would involve serious danger to the life or health of the child (paras. 218, 219).
- 39. The youth examiner system, as introduced in 1955 into the law of Israel, should be studied with a view to determining whether some variant of this same concept excluding features relating to evidence at trial might profitably be adopted in Canada (para. 220).
- 40. The circuit juvenile court system should be studied with a view to introducing some such approach as a means of ensuring that juvenile court cases are dealt with by judges who are familiar with the specialized philosophy of the juvenile court (para. 223).
- 41. A juvenile court judge should ordinarily receive a specialized program of training, covering such matters as the principles of child psychology and personality development, the prevention and treatment of delinquent behaviour, juvenile court law and the rules of evidence, and the organization and administration of the juvenile court. Steps should be taken to make appropriate courses of training available to Canadian juvenile court judges (para. 226).
- 42. Juvenile court judges should continue to be appointed by the

- appropriate provincial authorities, but should be selected only from names recommended by an advisory group consisting of representatives of such fields as education, law, medicine, psychology, religion and social work (para. 227).
- 43. The distinction drawn in the present Act between a judge and a deputy judge should be abolished (para. 228).
- 44. The function of the "juvenile court committee" should be clarified. The committee should serve principally as a liaison body between the juvenile court and the community, and also as one form of protection against improper practices in the juvenile court. Its purpose should be to provide continuous public education in the community in order to interpret the purpose and philosophy of the juvenile court, to stimulate the support necessary to enable the court to carry out its objectives, and to have general "watchdog" supervision of the court and the services upon which the court relies (para. 233).
- 45. Detailed provisions concerning the juvenile court committee, except as they relate to matters of procedure, should be removed from federal legislation and should be left to provincial legislatures to enact (para. 235).
- 46. It should be made clear in any revision of the Act that the ban on the identification of a child who may be the subject of proceedings under the Act by "any newspaper or other publication" extends also to radio and television. Legislation should provide also that the identification of a child is prohibited in any criminal proceedings involving a child, whether brought in the juvenile court or the adult court, where the proceedings arise out of an offence against, or conduct contrary to, decency or morality. The prohibition against identifying any such child should be reinforced by adequate penalty provisions under the law (paras. 241, 244).
- 47. Representatives of the news media should be permitted to attend juvenile court hearings as of right and, except where expressly prohibited by the judge, should be permitted to report the evidence adduced at the hearing, subject to the prohibition against identifying any child before the court, or any child said to have committed an offence (para. 244).
- 48. Members of the public should not be permitted to attend proceedings in a juvenile court, but the judge should be authorized to permit any member of the public to attend where he is satisfied that such a person has a bona fide reason to be present (para. 245).
- 49. There should be a crown attorney, or similar officer, in attendance in

- proceedings in the juvenile court (para. 246).
- 50. The notice to a parent informing him of his child's appearance in court should contain a statement that the child is entitled to be represented by counsel (para. 249).
- 51. Study should be made, with a view to introduction in Canada, of a system of "law guardians", who could provide legal representation appropriate to the specialized nature of proceedings in the juvenile court. Under the system proposed, it would be the duty of the court to advise a juvenile of his right to retain counsel and of his right to have a law guardian provided at public expense if he is unable to obtain a lawyer (paras. 250, 251).
- 52. The procedure for giving notice to parents or guardians under the Act should be clarified and expanded. There should be a legal duty on the appropriate authorities to notify the parents or guardian of every step in a proceeding that may affect the child's liberty. Where the notice relates to an actual hearing in the juvenile court, whether for the purpose of dealing with a charge or for considering waiver of jurisdiction, the notice should be in writing. The juvenile court judge should be authorized to permit substituted service of notice where necessary, or to order in specified situations that notice be served on some other suitable relative or adviser, who would be entitled to appear at the hearing on the child's behalf (paras. 253, 254).
- 53. A set of standard forms should be provided in the Act, including a standard form of notice and a standard form of information (paras. 254, 258).
- 54. The Act should provide for the compulsory attendance of parents at a juvenile court hearing involving their child, subject to the power of the court to dispense with the attendance of one or both parents in special circumstances (paras. 255, 256).
- 55. The law in relation to the taking of pleas and to the privilege against self-incrimination in proceedings in the juvenile court should be clarified (para. 261).
- 56. Appropriate steps should be taken to provide more adequate guidance to juvenile court judges on matters of procedure than they now receive (para, 262).
- 57. The law should make adequate provision for a clear and simple method of proving the age of a child or young person who is before the juvenile court (para. 263).

- 58. The "non-judicial" practices of juvenile courts should be subject to precise legal controls. Informal disposition of cases should be permitted only where the police investigation indicates clearly that an offence has been committed, where the substance of the complaint is admitted by the child, and where the express consent of the parents is obtained. Efforts to effect an informal adjustment should be limited by law to a period of not more than two months (para. 269).
- 59. The Act should provide for the issuance of rules of court, subject to the approval of the Attorney General or other appropriate provincial officer, in respect of matters that fall within the ambit of federal jurisdiction, that is, matters relating essentially to the procedures that may be followed in dealing with a juvenile apprehended or charged in connection with an offence (para. 272).
- 60. The Crown and the accused should have a direct right of appeal to the court of appeal on any ground of appeal that involves a question of law alone and, with leave of the court of appeal, on any other ground that appears to the court to be sufficient (para. 275).
- 61. No judge should be authorized to commit a child to an institution or to authorize his removal from the home in any way without first having considered a pre-sentence report in respect of that child (para. 279).
- 62. All reports received by the court in relation to a child should be disclosed to the child's counsel; it will then be counsel's responsibility to decide how much of the information as disclosed therein should be revealed to the child or his parents. Where the child is represented by a person other than legal counsel that person, even if a parent, should be entitled to peruse the reports if he so requests (para. 283).
- 63. Where, after a hearing, it is necessary to detain a child for the purpose of determining the disposition that should be made of the case, the length of time that the child can be held for this purpose should be limited to three weeks and, if more time is required, an application should be made to the court for authority to detain the child for an additional period, not exceeding two weeks (para. 284).
- 64. The juvenile court judge should be given disposition powers under the Act sufficiently flexible to permit him, at any stage of proceeding, to perform a screening function in relation to the possible outcomes that may be considered desirable in any given case. In particular, it should be open to him to suspend further action on an information and, where appropriate, make an order under and to the extent permitted by provincial legislation relating to neglect or to the class of children designated as being "in need of supervision". To accomplish this result, the offence and disposition provisions under the Act should

be structured in such a way as to provide that a finding that the facts alleged have been proved does not lead automatically to an adjudication that a person is a child or young offender, or even that he has committed a "violation". It forms instead the basis for an investigation by the juvenile court into the circumstances of the case and the background of the offender, and following this, for some further order by the court. The alternatives available to the court would then be as follows: to proceed to a finding that the person is a child or young offender, or that he has committed a "violation", and to take any of the courses of action authorized under the Act that are predicated upon such a finding; to make an order as outlined in either of recommendations 65 or 66 below; or to direct that proceedings should be instituted under the appropriate provincial legislation in order that the child or young person may be dealt with instead - and, if possible, in the same proceeding - as being neglected or "in need of supervision" (paras. 286, 287).

- 65. New alternative methods of disposing of cases should be made available to juvenile court judges to permit them to accomplish, with proper legal sanction, the purposes for which the adjournment sine die procedure is, in fact, often being employed at the present time (para. 289).
- 66. Where the fact of a court appearance itself is all that is necessary to ensure that a child does not engage in further anti-social conduct the judge should be authorized to discharge the child without making a specific finding of delinquency (para. 290).
- 67. The law should provide that when the offence has been admitted, and when it is in the best interests of the child to do so, but before a finding of delinquency is entered, the court may order an adjournment of limited duration and may further direct, for the period of the adjournment, that the child or his parents should receive counselling, or that the child be placed under the supervision of a probation officer and, if the period of adjournment is concluded without further complications, the case may then be dismissed without a formal adjudication of delinquency being made (para. 292).
- 68. The principle of section 421 of the Criminal Code should apply in relation to juveniles; that is to say, where an accused is in custody in one province and has charges outstanding against him in another province he may, with the consent of the Attorney General of the latter province, admit the charges before a court in the province in which he is in custody (para. 293).
- The maximum amount of a fine that may be imposed under the Act should be increased from twenty-five dollars to one hundred dollars,

- except where the child offender is under fourteen years of age (para. 295).
- 70. There should be no power under the Act to order payment of court costs by a child or young person (para. 296).
- 71. The juvenile court should be authorized, in lieu of or in addition to any other disposition, to make an order of restitution against a juvenile offender in an amount not exceeding one hundred dollars, but power to make a restitution order should not apply in respect of a child who is under fourteen years of age (para. 299).
- 72. The following recommendations are made concerning probation services:
 - (a) each juvenile court should have available to it the services of at least one probation officer, and preferably as many as the burden of work requires;
 - (b) the probation officer should devote his full time to work involving juveniles;
 - (c) the probation officer should be responsible for pre-sentence investigation and for such personal supervision of a child or young person as may be directed by the court, and collateral duties should not be permitted to interfere with the proper performance of this primary function;
 - (d) probation officers should ordinarily have university education, should be adequately paid, and should receive the benefit of proper training for their duties;
 - (e) research should be undertaken to determine suitable caseloads for officers and proper criteria for the selection of offenders for probation (para. 303).
- 73. The law should make provision for the transfer of probation orders from one court to another and the legal effect of supervision should be clarified (para. 305).
- 74. The juvenile court should be the agency responsible for finding suitable foster homes, meeting prescribed standards, for those juvenile offenders who require them. At the same time, some means should be found whereby child-care agencies that receive assistance from government funds may be required by the court to assist it in its efforts to find foster homes. The court should consult any such agency before making an order that affects it (paras. 310, 311).

- 75. The expression "industrial school" should be replaced by the term "training school" (para. 312).
- 76. Institutional commitment should be ordered only as a last resort and the Act should be strengthened in order to give more adequate expression to this approach to the treatment of the juvenile offender (para. 313).
- 77. The provincial and federal governments should discuss jointly the development, staffing and operation of training schools, and the financial implications that would necessarily be involved (para. 323).
- 78. If it is decided that power to transfer an offender from a training school to a correctional institution for adults is necessary, the training school or other correctional authorities should be required to make application for a transfer to the juvenile court judge, who would be authorized to make the appropriate order (para. 326).
- Every effort should be made to develop a network of services for the care of children who are psychotic, severely disturbed or mentally retarded (para. 330).
- 80. Steps should be taken to provide "group foster homes" where children, who must be taken out of their own homes, could derive benefit from a period of living in a small group in homelike surroundings under firm discipline (para. 331).
- 81. Every effort should be made to experiment with new approaches to the treatment of the juvenile offender, and in particular with measures that are community-based (para. 332).
- 82. After-care for young persons who have been committed to training schools should be compulsory and should be subject to the direction and control of the juvenile court. The responsibility for after-care supervision should preferably be assigned to the probation officer. Consideration should be given to making federal assistance available to any province that wishes to increase the staff of its probation service in order to implement a more adequate program of after-care (paras. 335, 336).
- 83. Some method should be found whereby the relevant provisions of the provincial legislation relating to the financial liability of parents and municipalities would come into effect whenever an order for support is made by the juvenile court pursuant to federal law (para. 339).
- 84. Employers who are subject to Parliament in respect of employment practices should be prohibited from questioning an applicant for

- employment or his referees on the question whether he has been found delinquent during his childhood (para. 342).
- 85. Juvenile court records should be available for use in disposing of a case against an individual who, having a juvenile court record, is subsequently convicted of an offence in the adult court (para. 343).
- 86. Where proceedings in the juvenile court are concerned, it should be the policy of Canadian law to discourage the use of penal sanctions against parents except in circumstances where there is an obvious failure of parents to co-operate with the court. Section 22 of the Act, which relates to parental liability for offences committed by their children, should be replaced by new provisions that give expression to this altered conception of the proper basis for imposing legal responsibility upon a parent or guardian in respect of the conduct of a child under his charge (para. 356).
- 87. The offence of "contributing to delinquency" should be abolished and, to the extent that such a change in the law would leave situations for which penal sanctions are required, Parliament should make provision in the Criminal Code for one or more new offences defined with a degree of precision consistent with accepted principles of criminal jurisprudence (para. 365).
- 88. Section 157 of the Criminal Code, relating to conduct that endangers the morals of a child or renders the home an unfit place for the child to be in, should be amended with a view to limiting both its scope and the penalty that can be imposed (para. 366).
- 89. Federal legislation relating to juvenile and family court jurisdiction over offences committed by adults should be altered so as to permit certain less serious offences committed by adults, and involving family relationships, to be dealt with in the juvenile or family court. The basis for legislative change should be as follows:
 - (1) The juvenile or family court should have jurisdiction over certain designated offences committed in circumstances where
 - (a) a child is the victim of an offence and there is a continuing relationship between the child and the adult charged, or
 - (b) the offence has been committed by one member of a family or household against another and a child is substantially affected by the proceedings.
 - (2) The juvenile or family court should, so far as practicable, have exclusive original jurisdiction in the situations designated.

- (3) The accused should be entitled to an election as to whether he wishes to be tried by the juvenile or family court or to have the matter transferred to the ordinary criminal courts. The juvenile or family court should also have the power to transfer any case to the ordinary criminal courts.
- (4) The Criminal Code should be reviewed to determine what offences might, in the circumstances suggested, appropriately be dealt with in the juvenile or family court.
- (5) The juvenile or family court should have the power to dispose of appropriate cases by entering an order for the absolute or conditional discharge of an offender (para. 373).
- Study should be given to schemes, already adopted in other jurisdictions, whereby problems of family relationships are kept out of the ordinary criminal courts (para. 374).
- 91. There should be a systematic and studied attempt to devise programs in Canada designed to meet the need for a more intensive and organized concentration on measures designed to prevent delinquency (para. 378).
- 92. Efforts to promote the study of the family and to support the parental function in the proper upbringing of children should receive every possible encouragement (paras, 380, 381, 383).
- 93. Every effort should be made to assist the schools in the discharge of those aspects of their work that have a bearing upon delinquency prevention. In particular, there is in many parts of Canada a need to strengthen pupil personnel services in the schools (i.e., individualized services rendered to pupils, teachers and parents by qualified personnel, such as counsellors, attendance officers, psychologists, visiting teachers and school social workers) and to make more readily available to the schools the services provided by child guidance or mental health clinics. The federal government should explore with the provinces the extent to which federal assistance might properly be made available in relation to one or more of these strategically important points of attack on the problem of delinquency (para. 397).
- 94. The special services offered to youth by the National Employment Service should be expanded (para. 404).
- 95. The federal program for providing financial assistance for the training of professionals in the mental health and welfare fields should be reviewed to determine whether it is adequate to attract qualified persons to the types of work where they are most needed and in the

- numbers that are required (para. 409).
- 96. The importance of fusing the processes of social inquiry and policy-making should be recognized. In furtherance of this objective, the following are required:
 - (a) periodic and, if possible, regular evaluations of the achievements of all programs and services that relate to delinquency prevention and control;
 - (b) a central clearing-house for information on research projects and their reported results, including periodic efforts at critical appraisal;
 - new methods of improving channels of communication and for promulgating and using new as well as existing information on juvenile delinquency;
 - (d) studies of the prevalence, distribution and kinds of delinquency;
 - (e) the programming of "demonstration projects" as a means of testing novel and promising services, the general applicability and value of which can be assessed as part of the project design itself (para. 425).
- 97. The federal government, through the Department of Justice, should take the lead, as recommended by the Fauteux Committee, in encouraging and supporting research on crime and on the programs which seek to control crime (para. 427).
- 98. There should be established, in the Department of Justice, a Youth and Delinquency Research and Advisory Centre which would serve as a research and co-ordinating agency, and which would also provide consultative and advisory services that would be available to assist individuals or agencies engaged in the various specialized activities that are concerned with delinquency prevention or control (paras. 429, 430).
- 99. The federal government should discuss with provincial authorities the possibility of federal funds being allocated for a number of demonstration projects relating to various aspects of delinquency prevention and control (para. 431).
- 100. There should be an appropriation of federal funds to establish workshops, institutes and seminars as part of a staff training program in the field of juvenile delinquency (para. 432).

All of which we respectfully submit for your consideration.

ALLEN J. MACLEOD

L. PHILIPPE GENDREAU

MARY LOU LYNCH

RONALD R. PRICE

EDWIN W. WILLES

CHAPTER XV

APPENDICES

APPENDIX "A"

INSTITUTIONS VISITED

Brannan Lake School for Boys, Wellington, B.C. Oakalia Prison Farm, South Burnaby, B.C. Haney Correctional Institution, Haney, B.C. Willingdon School for Girls, North Burnaby, B.C. New Haven Borstal Institution, New Haven, B.C. Our Lady of Charity Training School, Edmonton, Alta. Alberta Institution for Girls, North Edmonton, Alta. Saskatchewan Boys' School, Regina, Sask. Manitoba Home for Girls, Winnipeg, Man. Marymound School (The Home of the Good Shepherd), Winnipeg, Man. Sir Hugh John MacDonald Hostel, Winnipeg, Man. Ontario Training School for Boys, Bowmanville, Ont. Ontario Training School for Boys, Cobourg, Ont. Ontario Training School for Boys, Guelph, Ont. Ontario Training School for Girls, Galt, Ont. Reception and Diagnostic Centre, Ontario Training School for Girls, Galt, Ont. Ontario Training School for Girls, "Trelawney House", Port Bolster, Ont. St. John's Training School, Uxbridge, Ont. St. Joseph's Training School, Alfred, Ont. Boscoville, Riviere des Prairies, P.Q. Maison Notre-Dame de la Garde, Cap Rouge, P.Q. Manoir Charles-de-Foucauld, Giffard, P.Q. The Boys' Industrial Home, East Saint John, N.B. Nova Scotia Home for Boys, Shelburne, N.S. St. Euphrasia's School (Good Shepherd Industrial Refuge), Halifax, N.S. Boys' Home and Training School, Whitbourne, Nfld. Girls' Home and Training School, St. John's, Nfld.

APPENDIX "B"

JUVENILE AND FAMILY COURT SITTINGS ATTENDED

Victoria Juvenile and Family Court
Regina Juvenile and Family Court
Winnipeg Juvenile and Family Court
Metropolitan Toronto Juvenile and Family Court
London Juvenile and Family Court
Ottawa Juvenile and Family Court
Social Welfare Court of Montreal
St. John's Juvenile and Family Court

DETENTION CENTRES VISITED

Victoria, B.C. Vancouver, B.C. Calgary, Alta. Winnipeg, Man. Toronto, Ont. Montreal, P.Q. Quebec City, P.Q.

APPENDIX "C"

BRIEFS SUBMITTED TO THE COMMITTEE

CANADA

Boys' Clubs of Canada (January, 1963)
Canadian Association of Social Workers (October, 1962)
Canadian Corrections Association (January, 1963)
Canadian National Conference of Training School Superintendents
(October, 1962)
National Council of Women of Canada (January, 1963)
Young Women's Christian Association of Canada (October, 1962)

ALBERTA

Alberta Federation of Home and School Associations (May, 1962) Christian Reformed Church, Classis Alberta North Council of Community Services of Greater Edmonton (April, 1962) Edmonton Diocesan Council for Social Service (Anglican)

ALBERTA - (cont'd)

Edmonton Family Service Bureau (April, 1962)
Edmonton Public School Board (May, 1962)
Joint Submission of Family Service Bureau and
Catholic Family Service, Calgary (March, 1962)
John Howard Society of Alberta (March, 1962)
"K" Division, R.C.M. Police (March, 1962)

BRITISH COLUMBIA

Air Marshal Sir Philips C. Livingston, K.B.E., C.B., A.F.C., F.R.C.S. (May, 1962) Big Brothers of British Columbia (May, 1962) B.C. Conference of the United Church of Canada B.C. Corrections Association, Haney, B.C. (May, 1962) B.C. Parent-Teachers Association (May, 1962) Chilliwack Juvenile Court Committee Community Chest and Council of Greater Vancouver Community Welfare Council of Greater Victoria James Pierce Carleton, New Westminister (September, 1962) John Howard Society of British Columbia (May, 1962) John Howard Society of Vancouver Island (May, 1962) Judge M.E. Ferguson, Juvenile Court, University Area, Vancouver Judge A.D. Pool, Juvenile Court, North Vancouver Okanagan Valley Group - Joint Submission by Committees of Communities of Penticton, Kelowna and Vernon University of British Columbia - School of Social Work (May, 1962) University of British Columbia - Department of Psychiatry (Dr. Tyhurst) (May, 1962) Vancouver Police Department (May, 1962) Y.M.C.A. of Greater Vancouver

MANITOBA

Child Guidance Clinic of Greater Winnipeg (February, 1962)
Judges of the Winnipeg Juvenile and Family Court
"D" Division, R.C.M. Police, Winnipeg
John Howard and Elizabeth Fry Society of Manitoba

NEW BRUNSWICK

Canadian Mental Health Association – New Brunswick Division (April, 1962) Children's Aid Society of Westmorland County (April, 1962) "J" Division, R.C.M. Police, Fredericton John Howard Society of New Brunswick, Saint John

NEWFOUNDLAND

"B" Division, R.C.M. Police, St. John's (June, 1962)

NOVA SCOTIA

Committee on Evangelism and Social Service, United Church of Canada, Halifax

Department of Public Welfare (April, 1962)

"H" Division, R.C.M. Police, Halifax

Halifax Welfare Council (March, 1962)

Maritime School of Social Work

Nova Scotia Association of Children's Aid Societies (April, 1962)

Sisters of the Good Shepherd, St. Euphrasia's School, Halifax (April, 1962)

ONTARIO

Association of Juvenile and Family Court Judges of Ontario (October, 1962) Community Fund and Welfare Council of Greater Windsor (November, 1962) Juvenile Court Committee, City of St. Catharines and County of Lincoln

Juvenile Court Committee, City of St. Catharines and County of Lincoln (October, 1962)

Kingston University Women's Club

Lakehead Study Committee (1962)

Ontario Association of Children's Aid Societies (December, 1962)

Ontario Probation Officers Association

Ontario Welfare Council

Rotary Club of Toronto

Salvation Army, London

Salvation Army, Toronto (December, 1962)

Social Planning Council of Hamilton and District (October, 1962)

Social Planning Council of Metropolitan Toronto (September, 1962)

Toronto Inter-Settlement House Committee (1962)

United Community Services, London (November, 1962)

Victoria Day Nursery, Toronto (December, 1962)

Willowdale Boys Outdoors Club, Toronto (December, 1962)

Windsor Y.M.C.A. - Y.W.C.A. (November, 1962)

PRINCE EDWARD ISLAND

"L" Division, R.C.M. Police, Charlottetown (April, 1962)

QUEBEC

Conseil des Oeuvres de Montreal, Montreal (February, 1963)
Corporation des Travailleurs Sociaux Professionels de la Province de Quebec sur la delinquance juvenile (January, 1963)

QUEBEC - (cont¹d)

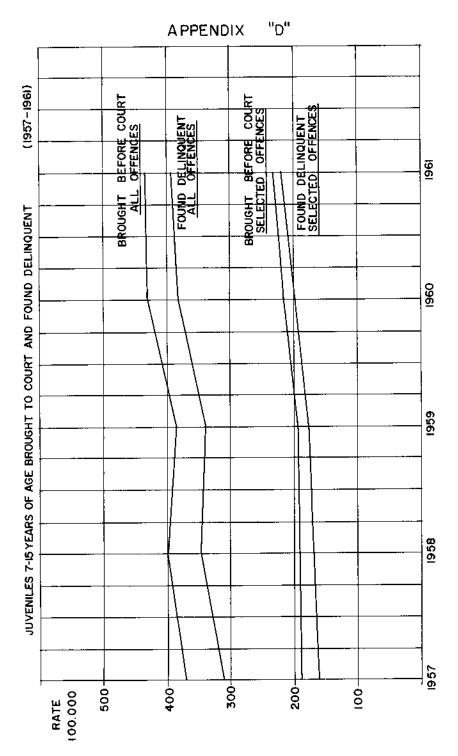
Services de Protection de la Jeunesse (Ministere de la Famille et du Bien Etre Social) Study Committee on Juvenile Delinquency of The Department of Psychiatry, University of Montreal (May, 1963) University of Montreal – Department of Criminology.

SASKATCHEWAN

Department of Social Welfare and Rehabilitation John Howard Society at Saskatchewan Regina Welfare Council

YUKON and NORTHWEST TERRITORIES

"G" Division, R.C.M. Police, Yukon and Northwest Territories



Juveniles 7-15 years of age brought to court and found delinquent - 1957-1961

Selected offences include: assault causing bodily harm; assault on peace officer and obstructing; murder, manslaughter, and murder attempt; breaking and entering; robbery; false pretences; theft; forgery and uttering.

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TABLE 2

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1960 - No.	2359	2108	251	2285	2045	240	1240	11%	\$	88 17	1166	C
	238	718	22	231	901	64	125	237	٥	122	231	6
1961 - No.	2656	2700	256	2388	2153	235	1309	1249	8	1232	1173	53
Rate	256	453	Š	230	904	94	156	236	ដ	119	ដ	77
						Ontari	ol			£-4	FABLE 2	2(£)
	E	×	[24]		×	E .	T	×	124	E→	×	124
1957 - No.	7987	3753	119	3694	3174	520	2338	2206	132	2010	1889	121
Rate/100,000	867	838	143	7	6	171	267	493	댔	553	77	82
1958 - No.	47/44	1103	179	3775	3278	164	2351	2188	163	1879	1765	Ħ
Rate	1	864	7	107	69	601	253	197	36	202	372	52
1959 - No.	44/4	1111	633	3786	3270	516	2368	2227	7	1941	1840	101
	884	827	133	360	658	109	717.	844	8	8	370	ส
1960 - No.	5885	5086	299	7,807	4141	199	3056	2832	77.	2538	2365	173
	578	878	191	472	286	53	8	7 <u>1</u> 7	5	576	455	35
1961 - No.	6733	5851	882	6079	5230	789	3674	3402	272	3385	3139	546
Rate	618	1048	166	553	937	779	337	9	덗	ıξ	262	94

Prought Before Found Brought Before Found Court Delinquent Delinquent Court Delinquent							Man	Mani toba				TA	TABLE 2(g)
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- No. -		Brou	ght Be ourt	fore	Deli	ound Inquen	받	Brou	ght Be Court	fore	Del H	ound Inquen	دد
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No. 196 826 149 1447 753 125 139 253 19 124 277 288 143 159 124 277 288 143 159 121 204 379 19 187 398 143 159 157 640 87 302 288 14 277 288 14 277 288 289 288 289 288 289 288 289 288 289 288 289 288 289 28	- No.	710	909	104	0779	553	80	199	186	13	17.8	165	2
- No. 816 713 103 727 640 87 302 288 14 277 28 551 938 143 491 842 121 204 379 19 187 34 551 938 143 491 842 121 204 379 19 187 34 574 1003 122 493 875 91 189 357 12 155 25 25 25 25 26 25 25 26 25 25 26 25 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 25 26 26 25 26 26 26 26 26 26 26 26 26 26 26 26 26	/100,000	967	826	14.9	177	753	125	33	253	2 5	12.	20,00	۲ ج د
- No.	- No.	816	713	103	727	9	8	ģí	386	17	T E	3%	۲. ز
- No. 881 790 91 757 689 68 290 281 9 238 23 25 25 25 104 894 150 903 784 119 437 406 31 280 25 25 658 1101 194, 569 966 154, 276 500 40 177 36 804, 657 147 608 511 97 362 341 21 271 25 482 771 179 364, 600 119 217 400 26 162 30 177 36 170 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 36 170 37 - 17 37		551	938	143	167	842	121	20,	379	9	187	37.6	12
- No.		881	2	ሪ	757	689	89	28	15	ò	238	3,5	ì
- No. 1044 894 150 903 784 119 437 406 31 280 25 65 1101 194, 569 966 154, 276 500 40 177 39 804, 657 147 608 511 97 362 341 21 271 25 162 30 178 1482 771 179 364, 600 119 217 400 26 162 30 18 17 31 280 25 162 30 18 17 18 18 12 50 80 11 148 135 13 135 12 18 18 18 17 16 174 163 11 148 135 13 135 12 18 170 317 18 134 247 15 108 198 112 194 170 10 158 189 170 10 158 180 170 150 150 150 150 150 150 150 150 150 15		574	1003	22	664	875	77	183	357	`?I	155	20,7	- 0
- No. 658 1101 194, 569 966 154, 276 500 40 177 35 482 341 21 271 25 1482 771 179 364, 600 119 217 400 26 162 30 160,000 26 162 30 160,000 26 29 29 - 26 26 - 20 20 - 18 1 No. 29 29 - 26 26 21 33 26 - 12 2 No. 190 174 16 174 163 11 148 135 13 135 12 180 170 10 158 290 18 134 247 15 108 198 12 94, 177 15 108 198 12 94, 177 15 108 198 12 94, 177 16 170 170 170 170 170 170 170 170 170 170		1044	768	150	8	787	ij	437	907	31	280	250	۶ کار
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317 18 134 247 16 134 247 15 100 108	- No.	296	781	15	33	ส์	1	232	2,6	12	‡ <u>&</u>	32	3 2
		170	317	87	134	24.7	16	137	12	ነኋ	2	200	7 =

					¥I	Alberta				-	TABLE :	2(1)
		F	All Offences	68			S S	Selected Offences	offe	nces		
	Broug	Brought Before Court	Đ.	Fo Deli	Found Delinquent		Broug	Brought Before Court	ore	Fc Dell	Found Delinquent	
	E	×	£.,	Ŧ	×	E4	E	Σ	G.	E	×	E-
,	454	657	9	706	622	8	217	388	₹	387	368	19
1927 - 180. Rate/100.000	387	656	105	361	621	88	717	388	52	198	368	8
1958 - No.	881	751	130	814	692	77	439	6 9 7	ಜ	388	369	8
	424	70,	128	392	649	8 2 3	ส	384	8	191	346	<u>م</u>
1959 - No.	875	762	113	819	718	្ក	4	Ç	8	417	8	7
	007	678	9	374	639	32	8	329	%	191	Ħ,	3
1960 - No.	1060	913	147	8	807	E E	296	2 11 8	8 2	515	8	35
	459	111	131	366	88	1 01	258	£9 1	3	g.	504	뛵.
1961 - No.	1168	966	172	101	945	156	563	23	79	265	ğ	4
Rate	477	794	744	450	754	<u>ဗ</u>	242	2	24	231	707	77
					Bri tis	British Columbia	mb1a				TABLE 2(3)	2(3)
	E-	z	Æ	E	×	æ	L	×	[E4	T	M	<u>-</u>
1957 - No.	1529	1331	198	37,466	1287	179	744	189	63	732	671	ট
Rate/100,000	678	11.59	179	650	177	162	330	593	22	325	584	52
1958 - No.	1688	179	18	1636	1453	183	88	727	8	162	77	8
	70%	123	191	682	1185	156	337	593	\$	331	849	89 ;
1959 - No.	1905	1712	193	1858	1667	191	868	ġ	79	839	775	70
	764	1346	158	47	1311	157	348	635	22	337	8	ζ,
1960 - No.	1868	1690	178	1816	1648	168	953	891	3	917	868	64
Rate	717	1270	140	697	1238	132	366	699	64	352	652	æ,
1961 - No.	1721	1531	190	1677	1490	183	928	& ;	8	Š,Š	837	8 8
	621	1081	071	\$	1021	138	335	8	Š	350	27.	ž

1					Ä	Tukon - N.W.T.	3				TABLE 2(k)	ζ(ξ.)
		V	All Offences	suces				Š	lecte	Selected Offences	893	
	ă	Brought Before Court	fore		Found Delinquent	i Jent	Brou	Brought Before Court	fore	₹ del	Found Delinquent	.3
	E	×	ß.	€-	Σ	[E ₄	F	×	2	F	×	F.
1957 - No.	-3	m	-4	-4	~	ч	-4	"	m	7	ć.	~
Rate/100,000	83	15	3	8	'n	£3	8	भं	13	831	115	7
1958 - No.	ឧ	2	ı	ដ	2	1	5	, sc	į	š		1
Rate	175	345	1	175	345	•	88	172	ı	. 80	177	•
1959 - No.	8	£	ı	33	3	ŀ	ನ	ี่ส	ı	ส	<u> </u>	1
Rate	<u>1</u> 43	1100	,	¾	100	1	344	8	1	344	8	1
1960 - No.	1	1	ı	1	ı	•	ı	1	1		•	ı
Rate	•	1	ı	•	1	1	ı	ŧ	ı	1	i	1
1961 - No.	CV	CV	ı	Cξ	CV	ı	8	ĸ	ı	7	c	•
Kate	7 62	8	:	5 8#	8	ι	762	8	ι	762	9	1

						Canada				Carrowi	
	П	Disposi	Disposition for Juveniles 7 to 15 Tears of Age Brought Before the Court, 1957 - 1961	endles 7	to 15 Year	so£Age∃	Prought Bef	ore the C	ourt, 195	1961 - 7	
							Found	Found Delinquent	int		
				Adj.	 	Fine		Probat	Probation to	Than 4 rot 200	
		Total	Dismissal	Sine	Total	or Rest.	Repri- manded	Court	Parents	School.	Other
1957	计五元	10620 9303 1317	271 236 35	1538 1353 185	8811 7714 1097	2060 1928 132	738 738 747	3368 2926 442	264 236 28	1508 1170 338	1273 1060 113
958	. FX	10320	36. 1	1095 942 153	10307 9067 1240	1503	457 400 57	5060 4443 617	263 221 42	1704 1348 356	1320 1228 92
6561	中其中	11986 10599 1387	325 289 36	1053 903 150	10608 9407 1201	1747 1689 57	30 275 25 25	5321 4710 611	368 313 55	1590 1239 351	1282 1181 101
0961	中其字	13969 12277 1692	427 372 55	1211 1026 185	12331 10879 1452	2045 1947 98	976 326 76	6378 5631 747	762 401 61	1696 1323 373	1345 1218 127
1961	节其中	14804 13050 1754	97 027 997	981 836 145	13357 11794 1563	1912 1779 133	472 424 48	6355 5681 674	589 531 58	1860 1458 402	2169 1921 248

T 7261	Total 277 256	Diemissal 7	Adj. Sine Die	Total 266 246	Fine or Rest.	Repri- manded	found Delinguent Frobation 1- ed Court Par	tion to Parents	Training School	
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TABLE 3(c)	Probation to	Training	Court Parents School Other	- 124	- 109	- 15	- 143	- 124	- 19	1 157	1 137	28	7	921 9	1 16	23	21 99	2 13	TABLE 3(d	16 39	16 36	۳ ا	4 72	99 4	9	13 49	13 48	٦ -	- 67	\$X 1	6	10 85	$\begin{array}{cccccccccccccccccccccccccccccccccccc$
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ra Scotia	Fine	or	Rest.	19	\$	-1	9	33	ч	106	102	-4	೫	33	æ	63	57	9	Srunswick	78	1.2	-4	37	33	-3	72	92	H	ß	64	-#	2,5	₹ ~
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	Ad.1.	Sine	Die	67	:3	· v	58	87	2	85	56	9	72	65	2	817	917	2		₹	-#	-1	-7	- ‡	1	ĸ	4	-	7	N.	m	.0	89 ~1
			Dismissal	77	8	~	88	£	٠ <u>٠</u>	72	17	~	15	ឌ	~	ส	81	m		80	~	н	17	#	9	7	7		9	9	•	9	ጭ ተ
			Total	529	787	1	707	636	65	799	\$09	59						7		ដ្ដ	287	52	917	36	26	318	562	19	£2.	367	35	457	% %
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	nent	tion to		0	!							î Î																							ಸ್ಟ
	round Delinquent	Probation		Court	278	77	36	7001	7,75	132	4,5	36	116		1,04	9	<u>۾</u>	776	1088	3 00		9091	1363	243	1929	1707	222	2138	1885	253	2557	2216	347	2747	975 705 705 705 705 705 705 705 705 705 7
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TABLE 4

The number and Percentage Distribution of Employment Status of Juveniles (7 - 15) Found Delinquent in Canada - 1957-1961

	1957	57	1958	58	1959	26	1960	8	1961	15
	No.	88	No.	80	, Ç.	ઝ ୧	No.	bર	No.	80
TOTAL	8,811	100.0	10,307	100.0	10,608	100.0	12,331	100.0	13,357	100.0
EMPLOYED	787	5.5	488	1.4	787	4.6	144	3.6	325	2.4
UNEMPLOYED	316	3.6	500	6.4	447	4.2	524	4.2	381	2.9
STUDENT	7,923	69.6	9,182	89.1	9,360	88.2	11,255	91.3	12,364	92.6
NOT STATED	88	1.0	137	1.3	319	3.0	111	6.0	287	2.1

TABLE 5

EMPLOYMENT STATUS OF JUVENILES (7-15) BROUGHT BEFORE THE COURT AND FOUND DELINQUENT - CANADA, 1957-1961 Found Delinquent Brought before the Court

	Total 7	~	ω	6	의	#	្ន	13	#	15	Not Sta-	Total 7	~	∞	6 8		1 21	ង	मा हा टा	#	15	Not Sta- ted
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TOTAL	10618 29 102 292 438 636	53	102	292	864		950	1631	2660	950 1631 2660 3868	ដ	8811 25 83 232 369 525	25	ಜ	232	369	525	794	1369	794 1369 2208 3194	3194	ជ
EMPLOYED	642	1	ı	ı	H	Н	~	£	113	512	ı	787	ı	ı	ı	н	7	٦	7	75	399	1
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STUDENT	9450 29 102 291	23	102	291	437 633	633	446	1607	2448	947 1607 2448 2949	7	7923 25 83	25			232 368	522	793	1352	793 1352 2060	2481	~
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1958		1																				
TOTAL	11766 33 104 264 436 738 1101 1712 2904 4415	33	701	797	736	738	101	1712	2904	4415	59	10307 18 74 208 375 625	18	7.	800	375	625	972	1496	972 1496 2559 3944	3944	36
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STUDENT	104,20 33 101 261 429 722	33	TO:	792	429	722	1078	1662	1078 1662 2690 3408	3408	36	9182 18 74 208 373	18	#	8	373	91 9	656		1467 2386 3054	3054	25
NOT STATED	268	ı	m	m	9	15	18	8		56 115	8	137	1	1	1	7	9	90	7	23	7.7	9

TABLE 5 Continued

EMPLOYMENT STATUS OF JUVENILES (7-15) BROUGHT BEFORE THE COURT AND FOUND DELINQUENT - CANADA, 1957-1961 Brought before the Court

			_	Broug	ght 1	pefo:	re th	Brought before the Court	£							For	nd L	MILW	Found Delinquent			
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1959																1	1	1	1	1	1]
TOTAL	11986 25 129	25	82	263	187	742	1285	1840	2919	263 481 742 1285 1840 2919 4227	22	10608 19	19		808	399	627	1102	1643	92 208 399 627 1102 1643 2661 3805	3805	22
EMPLOYED	- 213	ŧ	7	1	ı	ч	1	9	49	437	7	787	ŧ	1	ı	ı	н	ı	70	Ţ9	7	1
UNEMPLOYED	- 694	1	t	1	ł	1	-\$	7	16	354	1	147	ı	t	н	ı	t	-4	ភ	8	338	ı
STUDENT	10563 25 123	52	ដ	259	997	717	1234	259 466 717 1234 1766 2692 3234	2692	3234	84	9360 19	33		205	389	809	1067	1590	90 205 389 608 1067 1590 2461 2897	2897	34
NOT STATED	- 8777	ı	٧.	4	4 15	75	84	75	69	203	56	319	ı	64	64	엵	318	31	34	67	156	17
1960																						
TOTAL	13969 39 14.1	39		366 564	564	276	1447	24,82	3480	1447 २५८२ ३५८० ५५८५	53	53 12331 30 108 287 465 779 1261 2217 3111 4035	9	108	287	465	. 622	1261	2217	3111	4035	38
EMPLOYED	- 694	1	1	ı	•	1	1	90	9	391	7	1777	1	1	ı	ŧ	1	1	₩	56	373	-4
UNEMPLOYED	549	1	1	1	1	₹	9	16	91	431	ı	524	- 1	1	ı	t	40	9	76	88	604	1
STUDENT	1,2829 39 14,1	39.		366	559	906	1434	366 559 906 1434 2453 3309 3589	3309	3589	33	11255 30 108 287 461 773 1248 2188 2950 3186	8	30 30 30	287	197	773	1248	2188	2950	3186	77
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TABLE 5 Continued

EMPLOYMENT STATUS OF JUVENILES (7-15) BROUGHT BEFORE THE COURT AND FOUND DELINQUENT - CANADA, 1957-1961

Brought before the Court

Found Delinquent

TABLE 6

The Number and Percentage Distribution of Education Status for Juveniles (7-15) Found Delinquent in Canada - 1957-1961

	1957		1958	89	1959	6.	1960	Q	1961	1
	No.	88	No.	ж	No.	8 8	No.	3 %	No.	89
TOTAL	8,811	100.0	10,307	100.0	10,608	100.0	12,331	100.0	13,357	100.0
Auxiliary Grade	325	1.4	Ħ	1.1	83	6.0	151	1.2	158	1.2
1 to 5	1,870	27.2	2,103	7.02	2,185	20.6	2,616	21.2	2,618	19.6
6 and 7	2,903	32.9	3,248	31.5	3,467	32.7	4,392	35.6	4,618	34.6
€0	1,662	18.9	2,013	19.5	1,906	18.0	2,438	19.8	2,635	19.7
9 to 11	2,180	24.7	2,224	21.6	2,177	20.5	2,410	19.6	2,767	20.7
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EDUCATION OF JUVENILES (7-15) BROUGHT BEFORE		TOTAL		10620	746 -	33	165	393	669	1015	1431	2772	1951	1879	628	92	13	~	%
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TABLE 7 Continued

EDUCATION OF JUVENILES (7-15) BROUGHT BEFORE THE COURT AND FOUND DELINQUENT - CANADA, 1957-1961

Brought before the Court

Found Delinquent

2 13 14 15 N.K. TOTAL 7 8 9 10 11 12 13 14 15 N.K.		1712 2904 4415 59 10307 18 74 208 375 625 972 1496 2559	19 36 54 - 111 - + - 2 3 6 17 33 50	1 - 3 1 33 7 8 5 5 3 2 1 -	10 6 4 9 - 139 8 35 40 25 7 10 5 3 6 -	23 20 19 1 327 1 21 70 76 59 40 22 20	76 64 71 - 642 - 2 67 127 142 109 67 60	192 140 159 - 962 - 1 9 98 201 209 169 133	321 320 333 2 1344 16 143 294 296 280 313	509 664 659 4 1904 3 33 225 444 597 599	398 802 997 2 2013 1 2 2 30 346 718	65 570 1119 2 1578 3 1 57 519 998	1 76 559 1 565 1 65	- 11 82 - 81 9			· · · · · · · · · · · · · · · · · · ·
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TABLE 7 Continued

EDUCATION OF JUVENILES (7-15) BROUGHT BEFORE THE COURT AND FOUND DELINQUENT - CANADA, 1957-1961

Brought before the Court

Found Delinquent

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TABLE 7 Continued

EDUCATION OF JUVENILES (7-15) BROUGHT BEFORE THE COURT AND FOUND DELINQUENT - CANADA, 1957-1961

Brought before the Court

Found Delinquent

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TABLE 7 Continued

EDUCATION OF JUVENILES (7-15) BROUGHT BEFORE THE COURT AND FOUND DELINQUENT - CANADA, 1957-1961

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otal		70871	7.7	_		516	_	1547	2391	4029	4924	45		٠.		270 4	7 844	738 L		27.74	3655	6641	દ્ધ
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Grade 1	<u>ر</u>		7			. 4		. 1	Q	1	6	t		හ	٥,					C)	ı	m	ŧ
	8		S			8		6	-1	~	ω,	ŧ								-4	Cί	m	ı
	"	1	9			107		9	2	ี่ส	ଧ	ł								ï	କ୍ଷ	19	ŧ
	۱-4	836	•		107	187		17	7	8	35	1								ස	82	55	ŧ
	·	1430	1	1		3		327	283	g	184	1	1295	ŧ	1		- •			562	191	179	ł
	φ,	2117	1	1	-4	35		523	525	177	344	ı	1909	ŧ	1					897	7	319	t
	~	2962	1	1	. 1	, CA		385	743	666	785	ı	2709	١	1	ı				929	892	739	ŧ
	- 00	2890	ı	ł	t	1	~	3	515	271	1135	н	2635	ŧ	1	1	ı		82	7/27	1073	1022	,-4
	6	2243	ı	•	ŀ	1	1	-7	8	783	1371	1	2050	ŧ	1	1	•			8	7,7	1254	ı
	ឧ	707	ţ	1	1	1	1	٦	្អ	9	586	1	ކ9	1	ŧ	1	•	•		œ	7,	538	ı
	Ħ	78	ŧ	1	1	1	1	ı	1	~	7	ı	92	1	1	ı	ı	ı		ı	7	69	ı
	ដ	†	•	1	1	1	t	1	1	1	-\$	ı	-7	1	1	ı	ı	ı	•	ŀ	1	- 4	1
	13	ŧ	ı	1	I	ı	1	1	•	•	•	i	1	ı	ı	ı	ı	ı	ł	I	1	1	1
Not Known	,	689	m	τ.	ដ	7	13	%	76	સુ	296	3	557	H	4	හ	5	17	3	8	134	38	27

TABLE 8

Persons 16-24 years of age charged and convicted, 1957-1961

Canada

			A11 Of	All Offences				Sel	ected (Selected Offences		
		Charged		ŭ	Convicted	Ð	D	Charged		පි	Convicted	
	E	×	Ŀ	L	Σ	Çe,	₽	×	E4	E	Σ	G.
1957 - No.	15206	14524	682	15204	14522	682	12326	11823	503	12324	11821	53
- Rate/100,000	727	1366	99	721	1366	65	585	या	877	585	1112	84
1958 - No.	1691	16110	80	16903	16099	708	13784	13167	617	13774	13159	61,5
- Rate	782	1478	75	782	1477	75	637	1208	82	637	1208	53
1959 - No.	16441	15566	875	16422	15550	872	13447	12804	643	13437	12795	2479
- Rate	747	1403	8	47.	1403	8	(11)	1155	59	119	1154	59
1960 - No.	18711	17652	1059	18706	17648	1058	15455	14663	792	15452	74660	792
- Rate	833	1561	95	832	1560	95	889	1296	7	889	1296	ረ
1961 - No.	19672	18437	1235	19659	18425	1234	15975	15047	928	15969	15041	928
- Rate	857	1599	108	856	1598	301	969	1305	短	\$69	1305	8

Newfoundland

TABLE 8(a)

		411	Offences	Ses				Sel	Selected	Offences			ı
	O	Charged		ટ	Convicted)	Charged		ટ	Convicted		t i
	£	Σ	Œ,	Đ	X	ß.	I	×	ſz.	Ē	×	ß.	i i
- 1	353	336	17	353	336	17	284	368	16	284	268	16	
3	565	1112	28	595	7117	82	62.7	887	52	624	887	25	
1958 - No.	319	582	ୡ	318	53	53	270	254	76	569	254	12	
ı	53 53	8	67	528	980	79	644	88	₹	1447	833	걳	
1959 - No.	8	787	8 1	305	787	18	247	522	18	24.7	8	3	
- Rate	664	916	23	664	916	23	604	739	53	103	739	52	
1960 - No.	8	8	∞	308	8	100	254	77.	r-	254	247	٢-	
ì	767	952	8	767	952	92	407	187	ଷ	407	78/	ผ	
1961 - No.	6	377	೭	407	377	R	347	33	52	347	355	52	
- Rate	637	1174	76	637	11.74	76	543	1005	2	543	1002	79	
			뻼	Prince Edward Island	ward Is	Land				TABLE 8(b)	(a)		
	E-	X	-	E	Σ	<u>E</u>	Ţ	×	6.	Ţ	M	ſĿ,	1 1
1957 - No.	94	45	~ 4	94	45		07	39	 	07	36	-4	
\$	368	7,7	2	368	7	76	33	619	16	8	619	72	
	\$	88	7	69	8	٦	Š	67	٦	5	67	Н	
- Rate	535	1063	15	535	1063	13	38	766	15	38	992	15	
1959 - No.	33	33	1	33	33	1	33	£	ı	33	33	. 1	
ł	8	8	,	8	8	1	254	508	1	254	8	ı	
1960 - No.	17	17	ı	17	11	•	ដ	ដ	ı	ដ	13	1	
t	83	52 52	ı	129	250	•	86	191	1	86	191	1	
1961 - No.	ಜ	83	-	R	82	٦	82	27	٦	8	27	٦	
- Rate	877	924	16	228	426	76	213	396	97	213	396	16	

ova Scotia

TABLE 8(c)

		A	All Offences	nces				Sel	ected	Selected Offences		
		Charged		O	Convicted	वर्ग		Charged		٥	Convicted	
	E	×	Œ	Ŧ	×	ኍ	۲	¥	Œ,	Ţ	M	£4,
Ř.	653	630	£	653	630	23	544	523	77	446	523	7
/100,000	695	1299	<u>.</u> द	695	1299	۲3,	52.5	1078	97	523	1078	977
No.	750	23	27	2,48	727	8	3	585	ଯ	8	585	ଯ
Rate	788	7,70	22	786	1465	23	636	1188	(3	969	1189	63
No.	791	763	8	791	763	8	749	618	7	642	618	77
Rate	82	1529	3	85 85 85	1529	8	665	1238	22	665	1238	22
No.	962	992	ಜ	962	36	R	653	631	23	653	631	22
Rate	7,	1514	7 5	718	1514	.₹	899	1247	7.7	899	1247	27
No.	813	71.7	33	812	773	39	279	615	35	979	77,9	33
Rate	819	1507	덚	818	1505	83	652	1197	67	651	1195	62
				New B	New Brunswick	υI				TABLE 8	8(d)	
	E	,		Ę	2	þ	E		r	E	,	
	-	E	24	;	E	•	<u>.</u>	×	۱.		Σ	4
No.	347	336	11	347	336	#	252	577	9	252	246	9
700,000	194	916	&	767	916	53	339	672	16	339	672	16
S	667	06 1	6	667	06 1	σ,	9	707	∞	0 7	705	œ
Rate	995	1317	75	662	1317	₹	2#4	1081	ನ	244	1081	77
No.	397	₩ ₩	91	397	₩ Ж	91	331	318	5	331	316	13
Rate	218	266	3	519	166	3	432	832	75	432	832	75
Ŋo.	Š Š	787	8	202	†8†	81	1 03	391	ដ	607	391	;;;
Rate	679	1244	7.7	649	1244	<u>7</u> 4	젆	1005	ل ا	22	1005	31
No.	989	91 9	38	634	919	81	524	510	71	524	510	77
Rate	810	1550	24	807	1545	74	299	1279	36.	299	1279	36
No. No. Rate	645 645 810 810	484 1244 618 1550	18 17 74	-	80.7 80.7 80.7 80.7 80.7 80.7 80.7 80.7	502 484 649 1214 634 616 807 1545		484 1244 616 1545	484 18 1244 47 616 18 1545 47	484 18 403 1244 47 521 616 18 524 1545 47 667	484 18 403 391 1244 47 521 1005 616 18 524 510 1545 47 667 1279	484 18 403 391 12 1244 47 521 1005 31 616 18 524 510 14 1545 47 667 1279 36

				3	Juebec					TABLE 8	8(e)	
			A11 Of:	Offences				Se	Selected	Offences	87	
		Charged		0	onvicted	đ	Ĵ	Charged		ט	Convicted	1
	E	×	4	E	×	[24	Ţ	×	12.	Ţ	×	F
1957 - No.	3201	3098	103	3201	3098	103	2653	2577	9,2	2653	2577	76
- Rate/100,000	193	246	33	193	246	3	107	783	£	107	783	8
1958 - No.	3983	3838	1,5	3979	3835	717	3369	3251	118	3366	3249	1,
- Rate	588	Zi:	7	588	<u>:</u>	3	867	196	35	167	496	72
1959 - No.	3699	3569	5 2	3698	3568	2	3038	2947	<u>ل</u>	3037	5976	ば
- Rate	533	1035	37	533	1035	37	438	855	56	438	855	56
1960 - No.	4055	380 280	154	4055	3901	154	3373	3255	118	3373	3255	118
- Rate	569	1	Z	569	1101	:3	473	918	33	473	918	33
1961 - No.	1 23	£263	á ਨ	4471	1924	210	3591	3431	કુ	3590	3430	18
- Rate	§	1168	22	909 809	1767	53	697	076	3	681	076	43
				B	Ontario					TABLE 8(f	(4)	
	-	×	<u>r</u>	E	>	ß	€	>	G	E	2	6
						<u>ا</u>	1	ا ا	-	-	5	۱,
1957 - No.	5539	5295	7472	5537	5293	7177	1644	4307	787	6877	4305	184
- Rate/100,000	8	1575	7.	835	1575	₹.	71.09	1381	26	71.79	1287	26
1958 - No.	7209 74	5793	787 787	8909	5787	781	1,921	4701	22	4915	4695	82
- Kate	, 883	1671	82	882	1670	8	71.5	1356	7 9	7,7	1355	7 5
1959 - No.	7209	5722	352	6067	5216	7 1 2	1664	4726	265	1867	4723	797
- Rate	847	1630	<u>1</u> 02	870	7,86	8	716	1346	77	715	1346	26
1960 - No.	6892	6472	8	8889	69479	419	5725	5455	303	5723	275	303
- Rate	896	66	118	296	1808	ä	7 08	1516	89	807	1515	. 26
1961 - No.	98 98 98	8449	432	2289	9449	727	5554	5252	302	5553	5251	, ç
- Rate	676	1778	119	846	1777	ñ	392	14.8	8	366	14.48	83
									1	•	}	}

ı			•	Man	Vani toba					TABLE 81	8(g)	
			All Offences	nces				Sele	Selected O	Offences		
		Charged		Com	Convicted		Ch	Charged		CO	Convicted	
	E	×	P .	E	E	<u>a</u>	I	H	ď	E	×	ŭ
1957 - No.	931	853	78	931	853	78	733	189	23	733	189	25
- Rate/100,000	869	1577	77.	698	1577	7,7	789	1259	8	789	1259	8
1958 - No.	305	658	1,4	705	658	7.4	565	530	35	565	S.	35
- Rate	649	1196	98	649	9611	%	250	7 96	65	20	7 96	65
1959 - No.	2#	515	62	<u>2</u> ‡	515	62	954	8	34	736	8	16
- Rate	493	82	53	£63	8	£	395	220	৪	395	750	৯
1960 - No.	966	689 88	, 20	366	88	101	852	773	2	851	772	62
- Rate	888	1562	194	88	1561	194	36	1359	143	159	1357	1 43
1961 - No.	1134	1027	1 01	1 2 2	1023	5	1003	706	\$	1001	8	8
- Rate	766	1772	191	991	1766	161	879	1560	176	878	1557	176
				Saskat	Saskatchewan				-	TABLE 8(h	(u)	
	E	×	Ē	E	Σ	Ēυ	E	Σ	ы	T	×	G,
1957 - No.	119	585	56	611	585	56	508	984	ଷ	509	987	23
- Rate/100,000	554	1050	87	554	10% 52	8 ‡	7,62	873	3	797	873	3
1958 - No.	<u>%</u>	999	4	20,	999	4	603	999	35	8	568	35
- Rate	637	1183	75	637	1183	75	2#	TOT TOT	7 9	2/17	TOI	79
1959 - No.	685	9	32	685	9	52	592	573	16	265	573	13
- Kate	\$	1152	542	\$	1152	45	256	8	35	256	8	35
1980 - No.	222	72	₹:	755	72	*	650	618	32	650	9 19	33
- Kate	699	1252	ತ :	699	1252	7	576	1073	28	576	1073	88
1961 - No.	22.6	874	£7.	927	#\ 	ಜ.	196	751	45	36	751	4.5
- rate	9T9	T 505	8	816	1505	8	701	1293	ಕ	ğ	1293	5

Alberta

TABLE 8(1)

EPEEEE3388 Convicted 1549 1772 1552 1552 1758 1759 1774 1774 1774 Σ TABLE 8(1) Selected Offences 1040 691 1320 1420 1540 989 989 989 926 EREFERAGE 222238 980 11262 11283 11284 11633 11630 11630 11630 11630 11630 11633 Charged 1614 932 932 1673 1673 1673 1673 1673 1007 2568238582 2568238682 British Columbia 1372 1730 1969 1969 1775 1776 1776 1776 1776 Convicted 1952 2233 2178 2142 2217 2410 2410 2410 2410 2410 2410 2410 2175 2353 All Offences Charged 1957 - No.
- Rate/100,000
1958 - No.
- Rate
1959 - No.
- Rate
1960 - No.
- Rate
1961 - No.
- Rate 1957 - No.
- Rate/100,000
1958 - No.
- Rate
1959 - No.
- Rate
1960 - No.
- Rate
1961 - No.
- Rate

Tukon - N.W.T.

TABLE 8(k)

			AL OF	ences				Sel	Selected (Prences		•
		Charged		Con	onvicted		චි	proad				
	E	>	ļ Fæ	E	,	-	,	3		3	Detata	
		:	,	- 	E	ž.,	T	Ξ	1 24	₽	×	ſæ,
1957 - No.	27	22	-	5	8	•	. :					
- Bate/100 on	į	3 5	* (7	3	4	ଷ	ୡ	m	£	8	~
?	4,0	Ç,	2 7	574	885 885	180	687	492	143	687	94	\
1770 - NO.	2	33	ŧ	39	ç	ł	Š	2	}	ì	2	Ŧ
- Rate	867	50	,	670	1		3 !	2	•	₹.	ಲ್ಲ	ı
1959 - No.	ī	}	۱ () 0	3	į	<u>~</u>	124	1	667	1154	ı
	1	t	Ŋ	7	67	Q	45	27	٥	4	-	ď
1	200	1885	8	1109	1885	8	940	146.	2	36	; };	٧,
1960 - No.	76	06	7	ò	6	-	2 5	† c	₹.	3/8	T054	8
- Rate	1880	3103	0	1000	2 6	4 (0 (7)	4	78	\$	4
1961 - No.	117	(=	2 4	ביר ביר	3	₹`	1560	2552	8	1560	2552	28
ı	į		, د	ì	1	٥	8	101	r	106	[2	¥
2001	S	2,55	262	2220	3750	982	202	3475	216	707	3775	7,
												Ì

DISPOSITION-YOUTHFUL OFFENDERS (16-24) CONVICTED IN CANADA (1957-61)

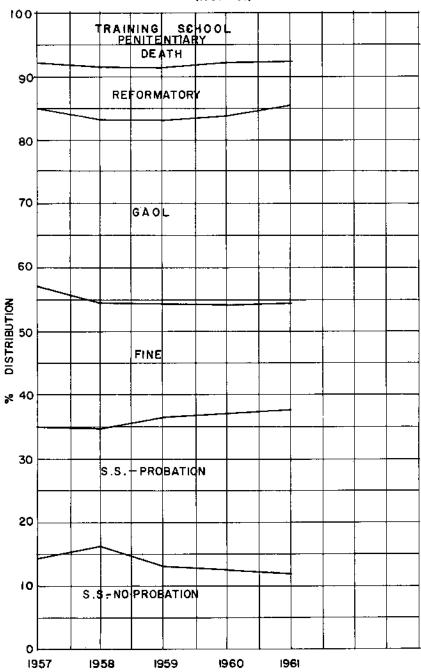


TABLE 10

Percentage Distribution - Dispositions of Youthful Offenders (16-24) Convicted in Canada 1957-1961

	Death	**	K K K	==	***	4 4 4
	Pent.	5.7	2.5	6.7 7.0 2.2	6.6 7.0 1.1	6.6 6.9 1.3
Training	School	1.2	1.1 2.4	1.7	1.2	1:1 1:1
	Reform.	8.1 8.4 2.9	8.1 3.7	7.6 7.8 3.5	7.3	3.5.5
	Gaol	28.2 28.5 22.6	28.5 23.5 23.5	29.2 30.1 24.0	30.9 31.3 24.5	31.6 32.1 25.2
	Fine	22.3 2.13 2.5	19.5 19.6 17.9	18.2 18.2 17.2	17.1 16.9 19.4	16.9 16.8 19.4
p e	Prob.	20.7 20.5 26.8	18.6 18.1 29.0	23.4 30.5 30.5	24.5 24.2 28.9	25.7 25.3 31.8
Suspended Sentence	No Probation	77.0 77.0 75.0	16.0 15.8 21.5	12.6 12.2 19.6	12.2 11.7 21.8	17.7
	Į.	100.0 100.0	100.0	100.0	100.0	100.0
	Total	100.0 95.5 4.5	100.0 95.2 4.8	94.7 5.3	100.0 94.3 5.7	100.0 93.8 6.2
		Total M. F.	Total M. F.	Total M. F.	Total M. F.	Total M. F.
		1957	1958	1959	1960	1961

M less .5%

TABLE 11

Disposition of Youthful Offenders (16-24) Convicted in Canada 1957 - 1961

ļ			Suspended Sentence	ded				Training		
		Total	No . Probation	Prob.	Fine	Gaol	Reform.	School	Pent.	Death
1957	Total M. F.	1,5204 14,522 682	2216 2066 150	3155 2972 183	3243 3096 147	4289 4135 154	1238 1218 20	189 172 17	870 859 11	441
1958	Total M. F.	16903 16099 804	2714 2541 173	3139 2906 233	3304 3160 144	4899 4711 188	1366 1366 30	192 173 19	1283 1266 17	991
1959	Total M. F.	16422 15550 872	2075 1904 171	3836 3570 266	2982 2832 150	1,894, 1,684, 210	121 0121 18	275 250 25	1112 1093 19	661
1960	Total M. F.	18706 17648 1058	2287 2063 224	4583 4277 306	3192 2987 205	5787 5528 259	1374 1337 37	232 217 15	1246 1234 12	אייטו
1961	Total M. F.	19659 18425 1234	2248 2030 218	5059 4667 392	3330 3090 240	6222 5911 311	1283 1240 43	7,88	1291 1275 16	991

TABLE 11(a)

Disposition of Youthful Offenders (16-24) Convicted in Newfoundland 1957-1961

			Suspended Sentence	entence						
	λυ	Total	No Probation	Prob.	Pine	Gaol	Reform.	Training School	Pent.	Death
1957	Total M. F.	353 336 17	33.54	27 27	146 133 13	121 121	l	111	यय।	111
1958	Total M. F.	318 299 19	83 17 83 17	1 1 1	ត្តភា	£ 86 4	1 1 1	111	991	1 1 1
1959	Total M. F.	302 284 18	101 120 101	1 1 1	%8%	94	1 1 1	W I W	991	1 1 1
1960	Total M. F.	3008	88%	8 g g	78%	11 11 1		ପ ପ ।	ואאו	1 1 1
1961	Total M. F.	407 377 30	82 75	824	78 8 78 8	165 153 12		ጣጣ I	ଷଷ '	1 1 1

TABLE 11(b)

Disposition of Youthful Offenders (16-24) Convicted in Prince Edward Island 1957-1961

		•	Suspended Sentence	entence						
		Total	No Probation	Prob.	Fine	Gaol	Reform.	Training School	Pent.	Death
1957	Total M. F.	46 45 1	684	mm 1	ជជ"	ស្ត '	; 1 (111	991	111
1958	Total M. F.	6,88	88'	1 1 1	17 16 1	88'		44 1	1 1 1	1 1 3
1959	Total M. F.	1 333	オ オ'	111	ងង '	ងង រ	111	1 F 1	нні	1 1 1
1960	Total M. F.	17	NN 1	111	₹0 £0 1	r r ı	1 1 1	1 I F	1 1 1	1 1 1
1961	Total M. F.	739	001	1 1 1	001	01 0 4 4	1 1 1	1 1 (ממו	111

TABLE 11(c)

				S.Tohriot	(40-54)	COMPLCTE	d in Nova	icotia 1957-1	1961	
			Suspended Sentence	entence						
		Total	No Probation	Prob.	Fine	Gaol	Reform.	Training School	Pent.	Death
1957	Total M. F.	653 630 23	3 2 2 ₂₂	177 164 13	161 160 1	181 180 1	616	r a	22	11
1958	1958 Total M. F.	721 721 27	76 71 5	20,5	182 175 7	171	7 414	1 111	- 76 96 1	1 00 0
1959	Total M. F.	791 763 28	535	210 205 5	838	197 195 2	111	111	100 86 2	, , ,
1960	Total M. F.	796 766 30	843 1243	223 212 11	165 164 1	167 162 5	1 1 1	111	27.77	1 1 4
1961	Total M. F.	33 33 36 37	133 116 17	197 184 13	172 170 2	203 207 2	יט ו זע		96 96	1 1 1

TABLE 11(d)

Disposition of Youthful Offenders (16-24) Convicted in New Brunswick 1957-1961

		Total	Suspended Sentence No Probation Prob.	Prob.	Fine	Gaol	Reform.	Training School	Pent.	Death
1957	Total M. F.	347 336 11	91 85 6	17 16 1	92 1	107	1 1 1	1 1 1	336	111
1958	Total M. F.	6 067 667	157 149 8	811	66	188 188	1 1 1	111	2221	ਜਜ।
1959	Total M. F.	397 381 16	22 21 31 31	19 18 1	77 76 1	120	or Los	44 1	56 1	111
1960	Total M. F.	502 484 18	166 155 11	ਜਾਜ	843	187 186 1	N I N	1 1 1	58 1	1 1 1
1961	Total M. F.	634 616 18	100 7,	3 2 3 3	521 121 7	254 250 4	1 1 1	4 l i	69 69	аат

TABLE 11(e)

Disposition of Youthful Offenders (16-24) Convicted in Quebec 1957-1961

ļ			committee of the contracted in Quebec 1957-1961	t t ellde l'a	(10-24)	convict	ed in Quebe	c 1957–1961		
			Suspended Sentence	entence						
			Q.							
		Total	Probation	Prob.	Fine	Gaol	Reform.	School	Pent.]eeth h
1957	[מ+ס[1000	0,0							1000
ì	1 ≥	7000	96	347	684	898	ı	106	331	ı
	ę c	860	0701	336	475	845	1	107	200	1 1
	•	3	ጰ	#	7	ଷ	,	Α,	, «	۱ ۱
1958	Total	3979	1208	נאַר	ć	,,,,,			`	I
	ж.	3835	252	ולד מכר	3 5	1263	ı	%	630	7
	F	77	200	, ,	<u></u>	1225	1	15	627	i (1
	ı i	ŧ	8	ጉ	17	8	,	۲V	· m	l F
1959	Total	3698	851.	630	ţ	Š			ŀ	
	×	3568	1 &	200	Į.	7 6∏	,	129	763	N
	E4	130) ;	<u> </u>	첫 :	22°	ı	120	097	N
		}	}	Ŷ	4	84	ı	6	m	. 1
1960	Total	4055	705	2,40	(63	,,,,		;		
	×	3901	279	3 2	3 5	1331		71	50 20	ţ
	Ŀ,	75	7	₹ ∂	38	1783	ľ	13 3	503	ŧ
		ţ	१	\$	3	3	ı	5	m	•
1961	Total	4471	778	840	Ý	6771		;		
	×	4261	787	38	2 60 60 60 60 60 60 60 60 60 60 60 60 60	7,007	ı	ET.	624	п
	E4	210	Ş	3.	2;	2,5		907	8/7	М
	ı) 	3	(ス	8	ı	~	. r-1	1 1

TABLE 11(f)

Disposition of Youthful Offenders (16-24) Convicted in Ontario 1957-1961

			Suspended Sentence	entence						
			oN.					Training		
		Total	Probation	Prob.	Fine	Gaol	Reform.	School	Pent.	Death
1957	Total M.	5538	907 767	1803 1695	931 881	1237	910 893 17	אאו	176 173	୯୯୮
1958	f. Total M. F.	6068 5787 281	077 077 087 087 087	1961	1030 777 53	1429	1017 991 26	4 67	185 180 5	ממו
1959	Total M. F.	6067 5716 351	444 397	2111 1966 145	84.5 784 61	17471 1409 62	947 918 29	គ គ '	236 229 7	1 10 10
1960	Total M. F.	617) 1889 1889	494 453 41	2297 2132 165	1274 1161 113	1494 1432 62	1092 1057 35	4の1	231 228 3	01 01 11
1961	Total M. F.	6877 6446 431	472 427 457	2256 2096 160	1076 969 107	1794 1718 76	971 933 38	∄취 '	291 286 5	mm 1

TABLE 11(g)

Disposition of Youthful Offenders (16-24) Convicted in Manitoba 1957-1961

j		4	ungar I I		1 1		
		Q 4	28.6	3,3%	1 22	. && .	23
		Training School	832	8 75 3	30	386	% ম
		Reform.	1 1	1.1.1	ŧ 1 1		1.1.1
		Gaol	30, 1,50,30 1,50,30	190 183	136 131 5	263 11 263	338
		Pine	281	8 00 8 8 00 8	133 129 4	168 158 10	197 188 9
	entence	Prob.	521 502 51	፠፠ኯ	125 117 8	187 177 10	318 276 42
	Suspended Sentence	No Probation	158 135 23	207 187 20	88 13 5	254 205 49	198 157 41
		Total	931 853 78	705 658 47	515 29 29	995 898 107	1131 1024 107
			Total M. F.	Total M. F.	Total M. F.	Total M. F.	Total M. F.
			1957	1958	1959	1960	1961

TABLE 11(h)

Disposition of Youthful Offenders (16-24) Convicted in Saskatchewen 1957-1961

		į į	Suspended Sentence	entence						
		Total	No Probation	Prob.	Fine	Gaol	Reform.	Training School	Pent.	Death
1957	Total M. F.	611 585 26	4 64 74	94,	201 193	256 247 9	111	ਜਵਾਜ਼	ងង '	1 1 1
1958	Total M.	706 665 41	10828	107 92 15	189 180 9	283 276 7	1 1 1	1 1 1	35.51	1 1 1
1959	Total M. F.	685 660 25	54 1	110 103 7	165 159 6	2881	1 1 1	111	3,9%	1 1 1
1960	Total M. F.	755 721 34	102 96 6	98 91 7	192 181 11	ន្តដ្ឋន		1 1 1	44 '	1 1 1
1961	Total M. F.	927 874 53	108 97 11	1,58 1,44 1,4	222 206 16	F 38 33	1 1 1	111	- 27 -	1 1 1

TABLE 11(1)

Disposition of Youthful Offenders (16-24) Convicted in Alberta 1957-1961

			Suspended Sentence	entence						
		Total	No Probation	Prob.	Fine	Gaol	Reform	Training School	Dent	- - -
1957	Total M. F.	1371	207 191 16	28.5.2	367	699	111	111	68 68	1 1
1958	Total M. F.	1646 1542 104	175 162 13	187 159 28	17 27 24 27	713 677 36	1 1 1	111	ឌ្ឌ '	1 1 1
1959	Total M. F.	1755 1620 136	166 148 18	221 178 43	516 481 35	763 728 35	111	ਜਿਜ਼ਾ	£ 22 52	ਜਿਜ।
1960	Total M.	1923 1795 128	213 196 17	317 276 41	£2 £3 £3	790 282 88	1 1 1	ਰਗ।	701	ጣጣ !
1961	Total M. F.	1886 1740 146	103 96 7	409 350 59	707 707 36	81,6 773 5.43	1 1 1	<i>m m</i> 1	1 17 1	1 1 8

TABLE 11(1)

Disposition of Youthful Offenders (16-24) Convicted in British Columbia 1957-1961

			Suspended Sentence	entence						
		- - - -	No	Prob.	Fine	Gaol	Reform.	Training School	Pent.	Death
		10001	11000011							
1967	F 0+0	2057	120	77	561	435	325	t †	108	α,
722	¥	1952	103	436	238	£0 1	325	38	105	œ
	E.	102	15	58	53	35	1	m	m	ı
0,00	- C C C C C C C C	4010	130	87.7	797	230	345	9	119	ı
77.70	TOCAL	1995	25	736	147	7.76	345	55	715	1
	i ii.	13,	18	33	18	73	L	ጭ	2	ı
1050	Total	2003	153	501	104	545	292	7/6	66	Ċ₹.
1111	×	1956	133	163	392	681	292	87	86'	α
	Œ	137	ଝ	38	15	26	1	7	- 4	1
0901	רי+ט <u>ר</u>	2773	6	629	369	נז	280	77	103	ı
3	1 1	2212	154	7,7	347	655	780	89	66	1
	œ,	156	56	547	22	26	1	т	-7	ı
1961	Total	2368	182	919	389	716	307	79	83	н,
ì	×	2175	191	568	360	635	307	59	2 0	- 1
	Œ,	193	ส	8 <u>7</u>	82	1 8	i	^	>	ı

TABLE 11(k)

Disposition of Youthful Offenders (16-24) Convicted in Tukon & N.W.T. 1957-1961

			Suspended Sentence	entence						
		Total	No Probation	Prob.	Fine	Gaol	Reform.	Training School	Pent.	Death
1957	Total M. F.	23	ਜਿਜ।	4 W L	<i>∞</i> α4	24~			mm 1	111
1958	Total M. F.	1 333	44।	חאו		27	1 1 1	1 1 1	111	1 1 1
1959	Total M. F.	51 29 29	0 -40	1.1.1	<u></u> የ	£ 5 1	1 1 1	111	તન ।	i 1
1960	Total M. F.	76°4	020	ਜਿਸ।	17	63	1 1 1	111	ଫ ଫ ୮	1 1 1
1961	Total M. F.	711 111 6	17 15 2	мач	ដ្ឋ ឧ	B 8 년	1 1 1	111	ማማ (111

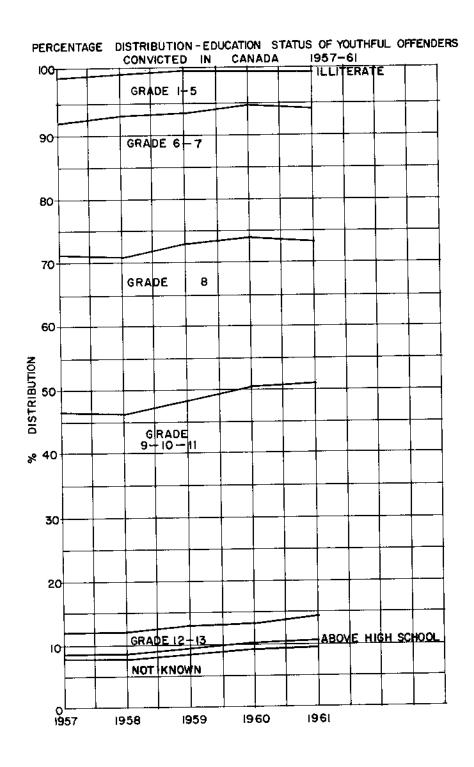


TABLE 13

The Number and Percentage Distribution of Education Status of Youthful Offenders (16-24) Convicted in Canada 1957-1961

	1957	57	19.	1958	1959	65	1960	8	1961	51
	No.	86	No.	86	₩.	8	No.	80	.9	86
TOTAL	15204	100.0	16903	100.0	16422	100.0	18706	100.0	19659	100.0
Illiterate	117	9.0	027	0.7	62	7.0	చి	0.4	96	0.5
1 - 5	1162	7.6	1225	7.2	1089	9.9	1126	0.9	1243	6.3
6 & 7	3124	20.5	3671	21.7	3371	20.5	3752	20.1	8114	20.9
40	3756	24.7	0217	77.7	4012	24.4	7257	23.1	4243	, ম
9 ~ 11	5238	34.5	5788	34.2	5927	36.1	7016	37.5	7250	36.9
12 & 13	264	3.7	605	3.6	627	3.8	726	3.9	810	4.1
Above H.S.	133	0,8	128	0.8	8	9.0	105	9.0	121	9.0
Not Known	1120	7.4	3777	7.4	1244	3.6	1574	7.8	1778	9.1
			i							

TABLE 14

Education Status of Youthful Offenders (16-24) Convicted in Canada, 1961

	TOTAL	16	17	18	19	8	ส	22	23	র
TOTAL	19659	2740	3047	2826	2565	1969	2050	1687	1472	1303
Illiterate	96	~	#	٣	6	ដ	Ħ	13	ដ	#
Grades 1 - 5	1243	ניו	171	167	183	77.7	153	971	117	म्ब
6 & 7	8114	159	613	582	51.9	393	373	107	308	278
to	1,21,3	579	652	209	572	194	425	361	306	280
9 - 11	7250	1133	1216	1098	923	769	739	537	184	429
12 & 13	810	19	22	122	717	102	77.	47	8	87
Above High School	121	e	9	15	8	27	19	71	379	18
Not Known	1778	207	305	232	227	183	213	154	177	116

TABLE 14(a)

Education Status of Youthful Offenders (16-24) Convicted in Canada, 1960

				•	:			~~ (m		
	TOTAL	16	17	81	139	8	21	22	8	16
										1
TOTAL	18706	2883	3131	2586	2369	1903	1760	1620	7001	500
Hiterate	ස	۰,	6	10		1	3 5	7	1750	\$;
Grades 1 - 5	72,11	150	זמנ	1	- (- (3	ጉ		‡
7 7 7	22.50	7,0	0)7	3	£.	7	รี	108	102	8
~ >	2()	970	930	181	09 †	382	343	303	281	246
ο ,	4354	615	778	6 83	530	733	105	35,	202	ç
9 - 11	7016	1222	1278	6	Š	È	ξŞ	1 6	- 1	272
12 & 13	726	0	17	Ş	35	3 8	3,	727	ŧ	384
Above High School	305	ì°	2 -	7,	7	<u>,</u>	g G	8	덦	8
Not. Known	3 5	٥	4 (ت	7	#	7	#	15	7
	T2/4	77	240	239	161	158	175	124	96	117
								•		
								# 1C14 @		
1								TABLE	(2)	

Education Status of Youthful Offenders (16-24) Convicted in Canada, 1959

	2,5	1050 104 238 239 239 239 239 239 239
	8	10 10 28 28 28 28 28 28 28 28 28 28 28 28 28
	2	1307 252 254 254 254 254 254 254 254 254 254
	R	1524 6 95 372 372 526 92 10 10
	8	1636 1111 325 4280 573 573 74 74
	67	2037 112 415 539 711 711 95 13
	87	2362 8 147 485 614 865 86 8
İ	17	2687 165 570 579 1088 57 9
	16	2648 192 561 612 612 21 21 21 21 21
	TOTAL	16422 62 1089 3371 4012 5927 627 1244
		TOTAL Illiterate Grades 1 - 5 6 & 7 8

TABLE 14(c)

Education Status of Youthful Offenders (16-24) Convicted in Canada, 1958

	TOTAL	16	17	18	19	8	킪	22	ຄ	77
TOTAL Illiterate Grades 1 - 5 6 & 7 8 8 9 - 11	16903 1225 1225 3671 4120 5788	2552 170 170 554 574 1027	2570 165 165 554 597 959	2328 18 168 515 515 774 85	2164 8 1447 550 744 99	1772 1772 1786 1786 1786 1786 1786 1786 1786 1786	1642 115 354 354 524 73	1481 12 328 378 460 49	155 373 373 373 573 573 573 573 573 573 5	1171 18 105 257 275 352 65
Above High School 128 11 11 9 18 15 19 Not Known	128 1246 1246 Status o	11 187 f Youthfr	11 194 11 Offen	9 175 ders (16	18 154 -24) Con	15 124 victed in	19 120 n Canada,			77.
	TOTAL	97	17	188	159	8	rz	22	ଛ	77
TOTAL Illiterate Grades 1 - 5 6 & 7 6 & 7 8 9 - 11 12 & 13 Above High School Not Known	15204 117 1162 3124 3756 5238 564 123 1120	2236 158 462 462 525 872 11 11	2426 14 177 536 575 885 71 885 1160	200	1917 118 118 374 506 667 667 133	1425 108 292 327 492 69 69 16	1474 129 273 273 273 273 273 273 273 273 273 273	137 128 338 338 338 338 338 338 338 338 338 3	1163 121 122 123 123 124 125 125 125 125 125 125 125 125 125 125	1102 104 104 223 267 283 267 331 17

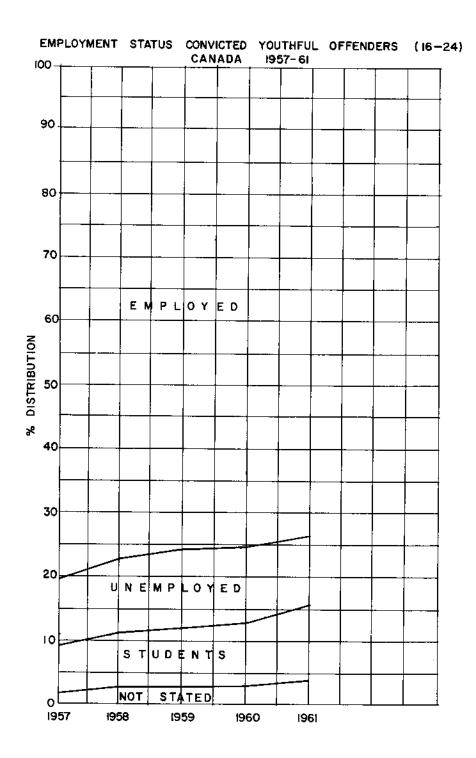


TABLE 16

The Number and Percentage Distribution of Employment Status of Youthful Offenders (16-24) Convicted in Canada - 1957-1961

	1957	57	1958	88	1959	65	1960	33	1961	, T
	No.	8 8	No.	86	No.	26	No.	86	No.	800
TOTAL	15204	100.0	16903	100.0	16422	100.0	18706	100.0	19659	0.001
Employed	12244	80.5	13056	77.2	12447	75.8	00171	75.4	14536	73.9
Unemployed	16771	8.6	1939	11.5	1935	11.8	2197	11.7	2169	0.1
Student	1193	7.9	1506	8.9	1631	6.6	1983	10.6	2316	11.8
Not Stated	276	1.8	707	2.4	607	2.5	924	2.3	869	3.3
		!								

EMPLOYMENT STATUS OF YOUTHFUL OFFENDERS (16-24) CONVICTED - CANADA 1957-1961

TABLE 17

		<u></u>								
	TOTAL	16	17	18	19	20	21	22	23	24
1957										
TOTAL	15204	2236	2426	2090	2917	14.25	17.77	1371	1163	1102
EMPLOYED		1062	1624	1741	1733	1296		1238		1020
UNEMPLOYED				199						56
STUDENT	1193	670	324	110	38				6	5
NOT STATED	276	60	53	40	22	23	21		20	21
1958										
TOTAL	16903	2552	2570	2328	2164	1220	161.0	11.91	1225	7777
EMPLOYED	13056		1571	1877	1853	1592	17.87	1372		
UNEMPLOYED			513	272	209	115	103	82		48
STUDENT	1506		426	125	63	25	11	2	2	2
NOT STATED			60	57	39	38	41	25	28	28
	•			- '	,	,,,		~/	20	20
1959										
TOTAL	16422	2648	2687	2362	2037	1636	1524	1307	1171	1050
EMPLOYED	12447	1060	1591	1900	1762	1461	1399	1228	1064	982
UNEMPLOYED	1935	575	510	252	184	124	96	59	82	53
STUDENT	1631	907	481	155	48	18	7	6	7	2
NOT STATED	409	106	105	55	43	33	22	1.4	18	13
1960										
TOTAL	18706	2883	3131	2586	2369	1003	1760	1530	1326	1200
EMPLOYED	14100	1113	1848	2071	2012		1590		1235	
UNEMPLOYED	2197	587	595	279	240	139	122	104	67	64
STUDENT	1983		597	178	78		12	9	6	7
NOT STATED	426	110	91	58	39	31	36	27	18	16
1961										
TOTAL	19659	271.0	2017	2026	2545	1040	20.50	1/00	1.00	1000
EMPLOYED	14536	926	2041 3656	2040 2101	∠202 21.1.1	1715	よいりU 1 ston	700/		
UNEMPLOYED	2169	422	537	313	249	169	151	125	1343 91	62
STUDENT	2316		676	257	106	37	20	125		
NOT STATED	638	143	178	65	66	48	78	36	9 29	4 25
			,.	~/		40	دىيد	٥ر	4.7	2)

APPENDIX "E"

INTAKE PROCEDURE IN THE VANCOUVER JUVENILE COURT – (Reprinted from the Report of the Standing Committee on Probation of the Association of Juvenile and Family Court Judges of Ontario (1961).

As soon as a complaint is made or information laid against a juvenile (age in B.C. up to 18th birthday), and before the case comes before the presiding judge, the Probation Officer immediately goes into action.

He gains first hand knowledge of the offense, including all material contained in the Police or complainants' report. The Probation Officer is the first person to have possession of the report. The next step is to interview the juvenile and his parents or guardians who are advised of the allegations. They are briefed as to their rights, and what to expect and meet when they appear in court. It is established as soon as possible whether a plea of guilty or not guilty will be entered. If in the negative, no further action or investigation is carried out by the Probation Officer assigned to the case until after the necessary trial and a finding of delinquency made.

If, as is usually the case, the child, with the agreement of his parents or "guardians" wishes to "own" up to the allegations, a full length interview is conducted and an "intake" prepared.

The intake consists of a summarized picture of the child, covered by the following headings:-

- (a) General information such as birthday, nationality, school, mental status, occupation, etc. of parents together with names and ages of siblings. Other special information included here such as previous records, drinks, smokes, mother works, psychiatric examination, wardship, special class in school, exposure to narcotics, etc.
- (b) Complaint and child's story.
- (c) Home and family.
- (d) School
- (e) Work.
- (f) Interests and recreation.
- (g) Health and personality.

- (h) Other agencies.
- Observations.
- (j) Suggested Plan.

As the above intake outline suggests, quite a lot of information must be elicited from other sources. There are many agencies to draw on, such as the school system, other courts, hospitals, City Social Assistance Department (relief), psychiatric clinics and institutions; in fact the whole gamut of public and governmental organizations are used to provide background information, not only about the child in question, but the total family constellation. This looks like a gigantic task, but in fact it is relatively easy in our City because of a high degree of inter-agency co-operation that presently exists. A trained Probation Officer can, from his interview, obtain or pinpoint other agencies that have been or are still active with the particular family and in some cases, relatives. Furthermore, the Social Service Index, gives us a list of agencies having knowledge of "problem" families, or "multi-problem families" as we now call them, and other types of families too. All this can be started by one telephone call to the Index.

With a full intake, using the sources listed above, the pre-court intake becomes a concise social history from which the Probation Officer can make a tentative assessment of the total situation. He is then in a good position to offer suggestions, provide information, or even make a recommendation for disposition of the case, if and when the Judge requests such. In this manner, the long delays with subsequent trauma or indecisions are, for the most part, obviated. In the "average" case, an undelayed disposition can be made and justice carried out. If probation is merited or required, casework can be started officially. In fact, a certain start is made on therapy from the initial visit of the Probation Officer. It is psychologically important to "attack" the problem while it is still "hot" or the psychological climate is most favourable.

The above resume, of course, makes everything look easy and simple. Indeed, there are some cases which are relatively easy to handle when there are no complicating factors involved.

Like our "hard-core" multi-problem families, which experts claim comprise about 20% of our problem group yet devour about 80% of agency efforts in time and money, we, as Probation Officers, find a hard-core of delinquents that require the application of more searching and professional techniques. This is the "not so rosy" side of the Juvenile Court's challenges.

APPENDIX "F"

COUNSELLING - TIME STUDY OF THE SUPERVISION OF JUVENILE PROBATIONERS IN ONTARIO (unpublished)

One of the most gnawing questions which probation officers have to face is how successful is probation as a means for treating the juvenile offender. To get an accurate answer to that would necessitate a complex and long-term survey - and yet in truth it is the most crucial one which can be asked. As we have neither the time nor the means to make such a study, we have attempted a far less sophisticated study which was directed to trying to find out just how much time was being spent on the treatment of juvenile offenders who are on probation. "Treatment" we defined narrowly to include only direct or collateral counselling, meaning counselling given to the probationer and/or to parent, clergyman, teachers and others concerned with the child's problems. Changing a child's behaviour takes time: How much time was being spent with the child and others in trying to do this?

Our survey covered the period from January to June, 1962. We received replies from 78% of the counties in Ontario. A major omission in our survey was three cities – Toronto, Ottawa and Sudbury, where the municipally employed officers supervise juvenile probationers.

It should be noted that the survey is only based on estimated percentages of time spent on juvenile matters and an estimated percentage of that time actually spent in counselling. These estimates were made by the supervisors of the officers who have an approximate knowledge of how an officer divides his time.

The results were broken down into categories showing counties where only one officer dealt with juveniles, where two officers dealt with juveniles and so on up to where four officers do so. In the returns that we received, only six officers were exclusively assigned to juvenile matters – the other 56 officers only spent a part of their time on juvenile matters. Where there was more than one officer in a county doing some juvenile work, we have collated the several results in an attempt to portray the treatment given in terms of one man's working week (36 1/4) which we use as the standard measurement throughout.

Our final breakdown was in terms of the estimated number of minutes spent each week on each probation case in terms of counselling either the probationer himself and/or the parents and other interested persons. In 9% of the cases less than 10 minutes per week were spent on counselling. In 26% of the cases between 10 and 20 minutes were so spent. In 9% of the cases between 45 minutes and 1 hour, and 20 minutes were devoted to direct or collateral counselling. About 76% receive less than 1/2 hour each week.

Sizes of Caseload

In areas where there is only one officer dealing with juvenile matters, 77% carried a caseload of less than 20. But it should be borne in mind that in 69% of these areas less than 50% of the officers' time was spent on juvenile matters. Actually spent in counselling, 61% of the officers had less than 30% of their time, and 30% of the officers had less than 10% of their time to do counselling. One officer who worked on juvenile cases exclusively, had a caseload of 56, while another officer who only had 45% of his time to devote to juvenile matters had a caseload of 49.

In areas where there were officers working on juvenile matters, 57% shared a caseload of less than 50; 35% of the officers carried joint caseloads of between 50 and 80 probationers. In only one office was the caseload between 80 and 90.

Where there are 3 officers sharing the juvenile duties in a county, 2 officers had caseloads between 50 and 70, and 1 officer divided a caseload between 110 and 120.

Where there are 4 officers supervising [uvenile probationers in one area, they supervised between 130 and 140 probationers. In the other 2 such areas, the caseload shared by the 4 officers was between 70 and 80.

In only 2 areas was there the equivalent of one man's full time spent in direct and collateral counselling, and in these instances the caseload was 76 and 79 cases.

It must be borne in mind that most of the officers have other important legal and administrative duties, such as investigations of the court and that they also must divide their time servicing the adult courts and family courts as well. These figures are also only estimates which must be read in context of area served, density of population, number on caseload of all types (adult, family, juvenile) and other factors. So they are not an accurate picture, but the direction in which they point should cause all of us concern.

So bearing in mind all of the inadequacies of this survey we will still hazard some observation which would seem to arise out of even such a cursory study.

From experience we would venture to say that most of the time spent in counselling is in direct counselling of the probationer in the office. With such little time available each week on each case we can well surmise that there is not nearly enough time to spend with collateral persons – the parents, the teachers and others who see these children every day and who can play such a large role in changing behaviour.

It is obvious to us that for any significant success there must somehow

be found more time to spend with each child and his or her parents and other adults concerned.

One way in which this can be brought about is by having more probation officers. But we also have felt that where an officer's work is too diversified (i.e. handling adult probation, parole and domestic counselling cases) the tendency is to give less priority to the young probationers because the adult problems appear to be greater and more urgent. A greater degree of specialization on juvenile problems seems to be desirable. As noted above, out of 56 officers covered by the survey, only 6 worked exclusively with juveniles.

If the time available for treatment is by necessity so short, officers must be very well trained and skilled in counselling for effective treatment to take place. The selection of staff must of necessity be of prime importance.

This limited survey has made us painfully aware of the need for research to be done on an aggressive and continuing basis in the entire field of the juvenile offenders. How effective is probation as a treatment method? What treatment methods work best? What is the maximum caseload for effective case-work with juveniles?

The long-term results of our work will only be satisfactory when adequate time is available to spend on each child offender and the particular problems he faces in the environment in which he lives.

Alex K. Gigeroff, Probation Officer.

Ottawa, Ontario January 9, 1963.

APPENDIX "G"

Section on Training of Personnel for Services to Juvenile Delinquents, from the Report of the Committee on Juvenile Delinquency of the Social Planning Council of Metropolitan Toronto.

A comprehensive study of this subject cannot at present be attempted by the Sub-committee since to do the subject justice more time would be required than is now available. It has been found necessary, therefore, to limit our study, and the extent of the limitations we impose might best be described by the following preliminary statements which define the areas examined.

WORKERS EMPLOYED IN THESE SERVICES:

For our purpose this phrase had to be defined in its narrower sense, i.e., institutional workers, probation officers and after-care officers. At the same time it was acknowledged that personnel in preventive services and in law enforcement services should properly be included in any extensive programme of training designed to improve the total service to the delinquent child.

TRAINING:

There are basically two types of training for workers in this field:

- professional training obtained in an educational institution – usually gained before the worker enters the field, – and
- (2) training usually acquired while the worker is employed on the job. This study is limited to the second type and does not concern itself with professional training other than to remark that as many professionally trained personnel as is possible and appropriate should be employed in services for the delinquent child, and that any programme of training workers for this field should include as a first requisite, the promotion of basic professional training in such disciplines as psychiatry, psychology and social work.

IN-SERVICE TRAINING:

Since in-service training is a term which is subject to various interpretations we feel it is necessary to make a distinction between three terms which are often used synonymously, i.e., "orientation", "staff development", and "in-service training".

Orientation

- we consider as a process which introduces the worker to the specific functions of any new job and which acquaints him with the facilities of the institution, with other personnel and with the day to day routines which are in effect.

Staff development

- we consider to be a continuous process within the institution involving all staff, trained or untrained, and which is effected by such media as staff meetings, conferences, libraries, visual aids, manuals, seminars and workshops, etc.

in-service training

- is here considered to be a systemized form of training given to the worker who is presently employed by the institution and who has lacked previous appropriate professional training. Its purpose is that of improving his skill in working with people, of widening his knowledge of the dynamics of human behaviour and of the impact of social forces upon that behaviour, and of acquainting him with the concepts of basic social work philosophy.

THE NEED FOR TRAINING:

(1) Those who are caring for delinquents have a dual responsibility: in order to safeguard the community from further risk, the delinquent must be controlled; in order to ensure that the delinquent returns to the community with more positive attitudes and with a greater awareness of his responsibilities, he must be helped. As society in general, and as workers in the field particularly, are increasingly brought to recognize that the treatment function needs to be given much greater emphasis, institutions are attempting to modify their programmes in this direction. In many institutions the recognition of the importance of the treatment aspect has been signified by the hiring of a social worker, a psychologist, a psychiatrist, only to be followed, inevitably, by the realization that any attempt to superimpose the clinical and trained approach upon the present institutional philosophy is doomed to failure. To look for a solution in the direction of a totally professionally trained staff, is completely impractical. The solution can only lie in giving untrained staff an awareness of the philosophy, purpose and methods of the clinical approach in order that all working with the delinquent can work as a team, integrating their efforts in such a way that the institutional milieu is truly therapeutic.

We feel it important to stress that all who are working with the delinquent must be given that awareness; too often is it the case that we think in terms of one particular group of staff, e.g. supervisors or houseparents. Yet, to provide within the walls of an institution, a social structure in which the delinquent can develop positive experiences in his relationship to other individuals and to the group, all who are working within the setting must be able to make their contributions - the cook and the gardener no less than the social worker or the supervisor.

- strain on the individual. The children who come under the care of the court or the institution do not come willingly and often bring with them a hostile attitude to those in authority who are responsible for their care. However well the personal qualities of the worker may have equipped him to deal with these attitudes, it is unlikely that he will be able to continue dealing with them day after day in a constructive and positive manner unless these personal qualities have been strengthened by the knowledge, skill and attitudes which come from training. Indeed, it is perhaps true to say that the more dedicated the worker the most likely he is to have feelings of anxiety about his work and to have conflicting emotions for those entrusted to him. Unless he is given the support and the security which comes from constantly increasing his knowledge of the work, he may become cynical, feel insecure or decide that this is a hopeless task and that he would be happier elsewhere.
- (iii) The work of supervising a group of adolescents is not one which is immediately attractive to many and its attraction is not increased by the multiplicity of duties which the worker finds himself having to perform or by the low salaries and poor working conditions with which he often has to contend. Moreover, the possibilities of promotion are not as great as in most other fields of endeavour; rarely are there opportunities for further education and training and even more rarely where these are provided are salary increases geared to successful completion of the courses. In brief, the job is very much of the dead end variety. In terms of job mobility too, the work of a supervisor or houseparent has no attraction because, unless he has had some form of training, his job has not equipped him to work in other fields, only in other institutions.

To treat the delinquent, we must have trained staff. However, in order to ensure that staff have the capacity to absorb training, we must be more critical in our recruitment and selection of them; this will only be possible to the desired degree when the job is one which, to the applicant, holds future rewards as well as present satisfactions gained from the nature of the work itself. Experience has demonstrated that better quality of staff are attracted to an organization which offers a training programme.

(iv) There is a shortage in our field not only of professionally trained workers but also of able, trained and experienced personnel for staff training. This situation will not be improved if special courses are organized to suit the needs of one type of agency or one type of worker. There is a natural tendency

for organization to organize courses designed specifically to improve the know-ledge and skill of the institutional supervisor, the after-care officer, the probation officer, the child care worker and so forth. Not only does this make impossible demands upon the limited number of training personnel, it is questionable whether, in fact, we are doing a disservice to the staff concerned by not examining those elements which are common to each of these services, designing a course which embraces these elements and offering the course to all untrained workers in these related fields. One apparent advantage would be that of enabling the worker to move more readily from his present work to work in a different but closely related field.

THE CONTENT OF IN-SERVICE TRAINING:

The essential content of a course of training which is required by those who serve children with problems is suggested to be as follows:-

- An understanding of human growth and behaviour, both individual and group, from both the psychological and the sociological aspect.
- 2) A knowledge of counselling and of the techniques of interviewing while recognizing the implications of an institutional and/or an authoritarian setting where the majority of clients are resistent to help. This would include an understanding of the philosophical principles upon which good counselling and interviewing skills are based.
- 3) The development of skills in working with groups.
- A knowledge of the community and its resources in serving those with special needs (i.e., the social services) and a knowledge of the philosophy and application of the law.
- 5) On the job supervision of the trainee.

It is suggested that these five basic areas are common to all working with the delinquent child regardless of their particular roles. Beyond this basic background of knowledge, skills and philosophy, each branch in the field should develop an understanding of those problems which are peculiar to its role. For example, the worker in the institution should have a firm grasp of institutional principles and practices and of how the institutional programme can be organized for the maximum benefit of those in care; the court worker should have knowledge of his legal responsibilities and of the services which his community provides; the after-care worker must have knowledge of family counselling, of employment possibilities, and of community services.

In this regard we are in accord with the following extract from the booklet "Training Personnel for Work with Juvenile Delinquents".*

"(in) the planning of this semi-professional training programme for houseparents it should be pointed out that if the programme is focussed too narrowly on institutional work, it might become a dead end street which few would wish to enter. On the other hand, if training for houseparent work were planned so as to provide ---- some of the knowledge essential for probation or parole work, people might think of houseparent work as part of a career in serving children who have run foul of the law. It might be emphasized that if more probation officers and parole officers could have houseparent training and work in an institutional setting where they would acquire a deep understanding of the needs and problems of delinquent children as well as of the strengths and limitations of residential treatment - the gap now so frequently existing between those caring for children in the training school, and those working with them in probation and after-care might at least be closed."

METHODS OF ORGANIZING IN-SERVICE TRAINING:

There are various methods by which an agency or institution or a group of agencies and institutions can develop a programme of training. For our purpose, we feel that these methods can be grouped into three broad categories. These are outlined below together with the respective advantages and disadvantages which we feel are inherent in each:-

a) - Operated in the organization by the organizations

The advantages of this method are that it is not expensive since the teaching is carried out by salaried staff, it can involve many staff members at one time and both supervisors and administrators can be closely involved, with the result that agency policies can be adapted to a situation in which staff skills and knowledge are increasing. Its disadvantages are those of the limitations which may result from the teaching being done by agency staff who may be very skilled workers but inferior teachers, and the danger of such a training scheme becoming ingrown so that self criticism tends to disappear and there is little infusion of new ideas.

It is agreed that to some extent these disadvantages are minimized by

^{*}Children's Bureau, U.S. Department of Health, Education & Welfare, #348-1954.

the agency using additional teaching staff recruited from outside thus providing an opportunity for added stimulation and for the training team to use specialists from without as consultants in planning and effecting training. Such a modification would, of course, involve additional expense.

b) - Internal course supplemented by external courses

In this instance the agency training programme is supplemented by having trainees take advantage of courses offered elsewhere in the community. This has the advantage of avoiding duplication of similar courses being organized by related agencies, of giving trainees the opportunity of meeting with workers in related fields, and where the external course is organized under university auspices, of providing the worker with the opportunity of obtaining university credits which will be of special value should he decide to later embark upon full professional education.

The disadvantages here would be those of increased cost plus the fact that the integration of the various parts of the course become an increasingly complex matter.

c) - Courses organized entirely outside the agency

An in-service training programme which is operated entirely outside the agency has the advantages of (b) above but has one very real and important disadvantage. The integration of teaching and practice is made very difficult by the fact that teaching is carried out in one setting and job practice in another. This difficulty is emphasized if it should be the case that senior supervisory staff or administrators are not involved in the training scheme for should this happen, the situation may arise where ground floor staff practices are moving forwards at a faster rate than are agency policies.

THE PROBLEM OF SUPERVISION ON THE JOB:

It is our belief that no matter how training courses are organized - within the agency, outside the agency or a combination of both - one basic problem is common to them all, namely, how is the staff member assisted in putting his learning into practice? The supervision of the worker on-the-job is the most important aspect of training and yet there is an obvious shortage of those who have the experience, the training and the personality which this work requires. We believe that concurrent with any in-service training course, there must also be provision made for training those who will be responsible for the on-the-job supervision of the trainees in those cases where agencies do not have personnel capable of performing this important task.

In addition to providing for adequate practical supervision, organizations should make every effort to select and control the volume of work of the trainee and the responsibility expected of him. This selection and control, as

well as adequate supervision, will, of course, be influenced by the pressures of work for staff generally, by the time sequence of the course, by geographical considerations and many other factors. The Committee wishes to underline, however, the incalculable value of planning training programmes in such a way that course content and practical experience are integrated. This has many implications, for example: consideration of regional programmes, co-ordination among different organizations or branches of organizations, and the development of supervisory staff. The value of any training programme will also, of course, be greatly affected by the quality and availability of on-going supervision in the organization to ensure the best preparation for personnel going into training programmes and the best use of it when they return to regular job responsibilities.

In an organization where different staff members may have very different job responsibilities an in-service training programme should be planned with sufficient flexibility to accommodate these functional differences. Presuming that certain course content and material will be universally applicable to all staff, the programme should also take into consideration specific characteristics of certain job responsibilities such as those involved for houseparents, after-care workers, administrators, etc., and should tailor certain aspects of the programme to meet their needs.

APPENDIX "H"

Observations on the Framework of Correctional Research in Canada, from Grygier, "Current Correctional and Criminological Research in Canada: Present Framework, Trends and Prospects", 3 The Canadian Journal of Corrections, 423, 424–425, 437–440 (1961).

The term "research" adopted here denotes a systematic inquiry or investigation in pursuit of knowledge, supported by careful analysis of the data and, whenever appropriate, by experimental and statistical evaluation. The term "correctional and criminological" research is interpreted fairly broadly and includes investigation into the causes and treatment of crime and delinquency, and of anti-social behaviour associated with criminality, such as drug addiction, alcoholism, sexual aberrations, etc. The term also covers activities which precede formal correctional treatment but have substantial bearing on the prevention and treatment of crime. Thus, research into police practice, police records, sentencing policy, etc., falls into the broad definition accepted here.

On the other hand, reports of activities of any agencies or institutions, statements of policy or opinion, collections of data of local or temporary significance or without clearly defined scientific objectives, and descriptions of correctional services without analysis and evaluation, are not classified as research.

This is the framework we adopted in our questionnaire on current correctional and criminological research in Canada; the replies to this questionnaire, which was sent to universities, and to relevant government departments and private agencies, and also published in the Canadian Journal of Corrections, form the main data on which this survey is based....

Framework of correctional research in Canada

....The existing framework, incentives and finances have not produced many technically advanced investigations. In order to expand, this type of research will require high calibre investigators, test materials, interviewing schedules, and the help of modern electronic computers. It is, therefore, important to consider where the main body of correctional research should be concentrated. There appear to be three possibilities, not entirely mutually exclusive:

(a) The first way is to concentrate applied research in research units attached to government departments. This has the obvious advantage of relating the research work very closely to the immediate problems facing the administrator, and to the data obtained through administrative channels. This type of framework has been particularly successful in Great Britain, where the Home Office Research Unit is well staffed, not only in terms of sheer manpower, but also of leadership, scientific imagination, and technical skill. One must remember, however, that the Home Office deals directly with all types of institutional treatment, short term and long term, general and specialized, for adults and for juveniles. It also deals with probation and the British equivalent of parole. It, therefore, covers the ground which in Canada would be the competence of the Federal Department of Justice, the National Parole Board, the Dominion Bureau of Statistics, and the Provincial Departments of Reform Institutions, of the Attorney General, of Welfare, of Social Welfare and Rehabilitation (with a different area of competence from that of the Departments of Welfare), and to some extent of Health. Private agencies also carry a large volume of correctional work.

Thus, although it seems that the best place for operational research should be near the desk of the administrator, in Canada there is a multitude of such desks and the adoption of this principle might mean a multitude of research units, each carrying out its own researches. Whatever the efforts of the co-ordinators, duplication and waste may occur. However desirable it may seem to concentrate all research efforts at one large unit attached to the Federal Department of Justice, it might possibly develop that other departments would supply the minimum of information to Ottawa and do research themselves. It would also be easier for the Federal research unit to rely mainly on directly available sources of data, and therefore to concentrate on the problems of long term adult prisoners at the expense of probationers, short term prisoners, and juvenile offenders.

(b) The second possibility is to concentrate research at the universities. Throughout the world, university departments have always carried out research in the criminal sciences. In Europe, not only legal research but also the bulk of criminological studies is done at law schools and faculties of law; in the United States intensive criminological researches have tended to be concentrated in sociology departments; valuable contributions have come from the departments of psychiatry, psychology, anthropology, and social work. It is apparent from our survey that in Canada the majority of research projects in the field of corrections are reported from the schools of social work.

On the other hand, in Canada university research suffers also from serious limitations, the main being a chronic lack of funds and technical research assistance. It is true that graduate students are among the best research assistants and often good independent investigators: cheap, hard working, and motivated to complete their researches on time. But one can never disregard the advantages of having adequate clerical help, research secretaries who know the sources of information, and computing clerks who can carry out necessary calculations speedily and accurately without being instructed on every detail of a routine operation.

(c) The third possibility, independent research centres, may offer a combination of the advantages available in the other two solutions. Abroad, two such centres in the field of criminal sciences have just been organized: the Institute of Criminology, Cambridge, England, and the Institute for the Study of Crime and Delinquency, Sacramento, California.

The first of these is closely linked with Cambridge University, and its director is the first holder of the Chair of Criminology at that University; the second is headed by the Director of the California Department of Corrections, and the staff seem to come mainly from the Civil Service but, according to the information leaflet issued by the Institute, its purpose is "to initiate and conduct research in the correctional field, with emphasis on inquiries which cannot be undertaken by public agencies".

It is too early to judge the efficiency of these two Institutes, but it is characteristic that the first one is a development of a university department, and the second, of the research units of the California Department of Corrections and the California Youth Authority. It is evident that the new framework is deemed to have some advantages over both pure university and pure civil service structure.

Conclusions

- (1) There is a growing recognition of the need for research in the field of the criminal sciences in Canada. While some private funds may be available and support from large foundations may be necessary, especially in the initial stages of the development, support from public funds is also essential. A good example of enlightened policy in this respect is provided by the State of California which, in addition to supporting university research, spends 1.4 per cent of the budget of the Department of Corrections on research and evaluation studies. This State has adopted the sound principle that any public body spending large sums of money should support research to evaluate and improve its functioning.
- (2) There is a case for establishing small but efficient research units attached to relevant government departments. The functions of these units might include:
 - (1) Planning of research strategy; providing channels of communication between the research workers and the administrators; and organizing facilities for delegated researches. This activity would involve diagnosis of the main problems for study and evaluation, and presentation of research findings for government action.
 - (2) Direct research activity, especially on problems requiring immediate administrative decisions; research based on department files, internal reports and other data available through routine administrative procedures. Even if the amount of direct research carried by government research units is limited, some studies will be indispensable both for the efficient operation of the correctional system and for maintaining the morale, status, and skill of staffs.
- (3) In the future, the bulk of research may well be tackled by special interdisciplinary centres established at one or more large universities. Such centres might offer facilities for advanced studies, to be shared by the graduate schools with which they would be closely linked, since most of the permanent staff would continue to teach in their respective departments. In matters of applied research they would work in close co-operation with government research units.
- (4) For the time being, all fundamental and theoretical research, and much of applied (operational) research is concentrated at the existing university departments. The work of these departments might be greatly

facilitated if the proposed government research units provide incentive, channels of communication and facilities, including grants for research equipment and assistance, and for specific, relevant projects. In return, some members of the academic staff might help private agencies and government research units in their work, not only by their investigations, but also by acting as research consultants on general strategy and on specific projects. The results of our survey of the current researches certainly support this contention.